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COUNTY COUNCIL
SNOHOMISH COUNTY, WASHINGTON

ORDINANCE NO. 99-027
AMENDING AMENDED ORDINANCE 98-131 ADOPTING THE 1999 BUDGET
AND ADOPTING THE 1999-2004 CAPITAL PLAN AS A PART OF
SNOHOMISH COUNTY'S GROWTH MANAGEMENT ACT
COMPREHENSIVE PLAN

WHEREAS, the Growth Management Act (GMA) at RCW 36.70A.070 requires the creation of a six-year capital facilities plan that provides for financing of capital facilities within projected funding capacities and clearly identifies sources of public money for such purposes; and

WHEREAS, the state Department of Community, Trade, and Economic Development recommends that the six-year plan be updated at least biennially so that financial planning remains sufficiently ahead of the present so that concurrency can be evaluated; and

WHEREAS, the County Council adopted the 1995-2000 Capital Plan, together with other documents, as Snohomish County's GMA Comprehensive Plan (GMACP) on June 28, 1995; and

WHEREAS, the Capital Facilities Policy CF 1.B.1 of the General Policy Plan (GPP), which was adopted on June 28, 1995 as a part of the GMACP, requires that the County prepare and adopt, at least once every two years, a six-year capital improvement program that identifies projects, outlines a schedule, and designates realistic funding sources for all county capital projects; and

WHEREAS, the Snohomish County Council adopted an updated plan - the 1998-2003 Capital Plan - through Amended Ordinance #98-060, approved on August 5, 1998; and

WHEREAS, the Snohomish County Charter at Section 6.50 requires the County Council to adopt a six-year capital improvement program as an adjunct to the budget, including a balance of proposed expenses and potential revenue sources; and

WHEREAS, the Snohomish County Code at Section 4.26.024 requires the county executive on an annual basis prepare a capital improvement program for the next six fiscal years pursuant to the county charter and the GMA; and

WHEREAS, the Planning Commission held a public hearing on February 23, 1999 - which was continued to March 23 - on an updated capital improvement plan submitted by the Finance Department entitled the 1999-2004 Capital Plan; and

WHEREAS, the County Council held a public hearing on May 24, 1999 to consider the Planning Commission's recommendations; and

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WHEREAS, the county council considered the entire hearing record including the Planning Commission's recommendation, and written and oral testimony submitted during the public hearings.

NOW, THEREFORE, BE IT ORDAINED:

Section 1: Findings and Conclusions. The county council makes the following findings of fact and conclusions, which supplement and supersede, to the extent inconsistent, the findings and conclusions adopted in Amended Ordinance 94-125 relating to the Capital Facilities Plan at Section 1 at C.5 and Section 2 at D.2.d, and in Amended Ordinance 98-060:

- A. The 1999-2004 Capital Plan is consistent with the directives of the GMA, the Countywide Planning Policies for Snohomish County, the overall policy directives of the GPP, and meets the capital planning requirements contained in the Snohomish County Charter and Code. The Plan
 - (1) combines all county-provided facilities, including roads, into a single capital plan for comprehensive planning purposes;
 - (2) identifies funding sources and strategies for all proposed projects; and
 - (3) examines both intermediate and long-range needs, as well as future study requirements.
- B. A study of county facilities concentrating on facility service guidelines was conducted by Henderson, Young & Company in 1993/1994. Using inventory data, as well as existing population estimates, the report estimates existing facility service guidelines for all county facilities. County departments also recommended preferred facility service guidelines. The existing and preferred guidelines, as well as the population data were used to forecast future capital facility needs. The Henderson, Young & Company report remains an accurate inventory of most existing county facilities and an assessment of existing and potential service guidelines to forecast future needs through the year 2012. This report continues to provide the foundation for determining need for many county facilities, and is the basis for the 1999-2004 Capital Plan for all county facilities except parks and roads.
- C. The 1999-2004 Capital Plan includes a specific financing program to fund planned facility expansions over the next six years, as well as longer term financing strategies, all as required by the GMA for the capital facilities element of the comprehensive plan.
- D. The department of public works has updated the roads inventory and needs analysis in the Transportation Element of the GMACP and associated documents, including the Transportation Improvement Program, the Transportation Needs Report and the Annual Construction Program. The analysis contained within the 1999-2004 Capital Plan with respect to transportation needs is based on the data and analysis contained in the Transportation Element, as updated through the subsequent analyses referenced in the transportation section of the document.

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- E. The county department of parks and recreation has updated the parks inventory and needs analysis since the Henderson, Young and Company study in 1993/1994. The analysis contained within the 1999-2004 Capital Plan with respect to parks and recreation needs is based on that updated inventory data, which is presented in summary form in the Parks section of the document.
- F. The adoption of the 1999-2004 Capital Plan satisfies the policy direction contained in the GPP at Objective CF 1.B to develop a six-year financing program for capital facilities that meets the requirements of the GMA, achieves the county's levels-of-service objectives for land transportation, and is within its financial capabilities to carry out.
- G. The adoption of the 1999-2004 Capital Plan satisfies the policy direction contained in the GPP at Policy CF 1.B.1 to prepare and adopt at least once every two years a six-year capital improvement program that identifies projects, outlines a schedule, and designates realistic funding sources for all county capital projects.
- H. The 1999-2004 Capital Plan furthers the GMA's goals of encouraging urban development in urban areas and ensuring the provision of adequate public facilities by identifying intermediate and long-range capital facility needs projected from the same population forecasts which drive the land use element. In addition, the projected need for parks, roads and other county facilities is predicated on the increasingly urban population base directed by the land use element. Finally, the required six-year financing plan - which is contained within the capital plan - specifies proposed funding sources for the planned capital facilities, thereby allowing for quick reassessment of land use or capital facility priorities if a particular source experiences increases or reductions in revenue.
- I. In compliance with the State Environmental Policy Act (SEPA), staff conducted environmental review by preparing an environmental checklist and issuing in a determination of non-significance for this non-project action. The county council concludes that the environmental review conducted satisfies SEPA requirements.
- J. The planning commission and county council have held public hearings and have met the applicable public participation requirements of county code and state law.
- K. The GMA allows the county to amend the GMACP more frequently than once per year if the amendment is to the capital facilities element that occurs concurrently with the adoption or amendment of the county's budget. This criterion has been met because this ordinance concurrently amends the county's 1999 budget ordinance to include the Capital Plan in the annual budget, fulfilling both the GMA and the Snohomish County Charter requirements that tie the Capital Plan to the budget.

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Section 2. Basis. The county council bases its findings of fact and conclusions on the entire record of the planning commission and the county council, including all testimony and exhibits.

Section 3. Amended Ordinance 94-125, last amended by Ordinance 99-028 adopted on May 17, 1999 is amended to read:

Section 4. Based on the foregoing findings and conclusions, the county council hereby adopts the Snohomish County GMA Comprehensive Plan required by the Growth Management Act consisting of the General Policy Plan and Future Land Use Map, the Transportation Element, and the Capital Facilities Element. Attached hereto as Exhibit A is the General Policy Plan element of the comprehensive plan. As part of the GMA Comprehensive Plan, the county council hereby adopts the agricultural, forest land and mineral land designations shown in the Future Land Use map attached to the General Policy Plan and shown in parcel specific detail on a set of county assessors' maps, attached hereto as Exhibit B. As part of the GMA Comprehensive Plan, the county council also adopts the Transportation Element, attached hereto as Exhibit C, and the Snohomish County ((1998-2003)) 1999-2004 Capital Plan, attached hereto as Exhibit D. The Countywide Comprehensive Park and Recreation Plan, adopted by Motion 94-428, is a part of the GMA Comprehensive Plan, and is attached hereto as Exhibit E.

Section 4. Based on the foregoing findings and conclusions, the Snohomish County Growth Management Act Comprehensive Plan 1998-2003 Capital Plan adopted as Exhibit A in Section 4 of Amended Ordinance No. 98-060 on August 5, 1998, is repealed and replaced by the 1999-2004 Capital Plan which is hereby adopted and attached as Exhibit A, and incorporated by reference into this ordinance as if set forth in full.

Section 5. Amended Ordinance 98-131, adopted on November 23, 1998, is hereby amended by adding a new Section 8, to read as follows:

Section 8: Capital Improvement Program. The 1999-2004 Capital Plan is hereby adopted, as set forth in Attachment B, and incorporated by reference as if set forth in full. In accordance with SCC 4.26.024, the Capital Plan fulfills the requirements under Snohomish County Charter Section 6.5 and Chapter 36.70A RCW to adopt a six-year capital improvement program as an adjunct to the budget, including a balance of proposed expenses and potential revenue sources. If any provision of this ordinance conflicts with the 1999-2004 Capital Plan, then the provisions of the Capital Plan will govern.

Section 6. Based on the foregoing findings and conclusions, the 1999-2004 Capital Plan, attached as Exhibit A and incorporated by reference to this ordinance as if set forth in full, is adopted as the six-year capital improvement program required by Section 6.5 of the Snohomish County Charter and is attached to Amended Ordinance 98-131 as Attachment B.

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Section 7. The 1999-2004 Capital Plan adopted pursuant to this ordinance supersedes all other county capital improvement programs. In the event of any inconsistency between the 1999-2004 Capital Plan and any other capital improvement plan adopted by the county, the 1999-2004 Capital Plan shall control.

Section 8. Severability. If any provision of this ordinance or its application to any person or circumstance is held invalid, the remainder of the ordinance or the application of the provision to other persons or circumstances is not affected.

Passed this 24th day of May, 1999.

SNOHOMISH COUNTY COUNCIL
Snohomish County, Washington

Richard L. Case
Chair

ATTEST:

Kathryn J. Bratcher
Asst. Clerk of the Council

- APPROVED
 VETOED
 EMERGENCY

Date: 6-1-99

Joan M. Earl
County Executive

JOAN M. EARL
Deputy Executive

Approved as to form only:

Bonnie Dyles 3/31/99
Deputy Prosecuting Attorney

ATTEST:

Corrie Merriam Date 6-1-99

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A PART OF THE GMA COMPREHENSIVE PLAN

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EXHIBIT A TO ORDINANCE NO. 99-027 is
AVAILABLE FOR VIEWING IN THE OFFICE OF THE
COUNTY COUNCIL