Approved: 4/12/2023 Effective: 4/22/2023

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ORDINANCE NO. 23-019

SNOHOMISH COUNTY COUNCIL

Snohomish County, Washington

# AMENDING TITLE 25 OF THE SNOHOMISH COUNTY CODE RELATING TO STORM AND SURFACE WATER MANAGEMENT

WHEREAS, as authorized by chapter 36.89 RCW, Title 25 of the Snohomish County Code (SCC) imposes storm and surface water management service charges (hereinafter "Service Charges") on real property located within the unincorporated area of Snohomish County and areas annexed to cities since 2009; and

WHEREAS, pursuant to RCW 36.89.065, the County may, by resolution or ordinance, adopt all or any part of the alternative interest rate, lien, and foreclosure procedures as set forth in RCW 36.89.092 through 36.89.094 or 36.94.150, or chapters 84.56, 84.60, and 84.64 RCW for purposes of collection of delinquent Service Charges; and

WHEREAS, on May 12, 2021 Engrossed Substitute House Bill 1410 was signed into law by the Governor amending certain provisions of RCW 84.56 related to interest and penalty charges for delinquent property tax payments; and

WHEREAS, the County has adopted by ordinance the alternative interest rate, lien and foreclosure procedures set forth in chapters 84.56, 84.60, and 84.64 RCW as more fully set forth in SCC 25.20.120; and

WHEREAS, RCW 84.56.240 provides a process for the County to cancel certain uncollectible taxes as the legislative authority of the county is satisfied cannot be collected which process is adopted for cancellation of those delinquent service charge accounts deemed uncollectable as provided for herein; and

WHEREAS, pursuit of collection of delinquent Service Charges against certain real property is not in the public interest either due to the cost of collection exceeding the value of the property subject to foreclosure where said property has no independent value due to restrictions on use or other limitations arising under conditions of subdivision or other development approval; and/or where foreclosure of that lien created pursuant to Ch. 36.89 RCW would result in liabilities or other obligations being assumed by the County by virtue of acquisition of such real property rendering foreclosure unadvisable such as property consisting primarily of drainage facilities where ownership of the property would result in the County assuming the obligation to repair and maintain said facilities, or site conditions such as environmental contamination or other defects which would give rise to liability on the part of the County to remediate or abate such conditions if acquired (hereinafter collectively referred to as "Uncollectible Accounts"); and

WHEREAS, SCC 25.20.120 governing delinquent service charges contains no provision governing the disposition of delinquent service charges on Uncollectible Accounts other than foreclosure; and

WHEREAS, foreclosure of some Uncollectible Accounts may not be in the public interest due to lack of economic value of the properties and liability the public may incur upon assuming ownership of the properties at issue as set forth above; and

WHEREAS, the County Council desires to amend authority under Title 25 SCC to allow certain Uncollectible Accounts which are delinquent to be cancelled; and

WHEREAS, the majority of Surface Water Management utility charges are billed on tax statements and due at the same time as property taxes; and

WHEREAS, during the recent Covid 19 pandemic a state of emergency was declared and the due date for payment of taxes was extended; and

WHEREAS, the potential for future emergency declarations exists requiring amendment of SCC 25.20.090(3) to allow the due date for Surface Water Management utility charges to be extended in concert with the due date for property taxes; and

WHEREAS. SCC 25.20.080(2) provides for a credit (reduction in rate category) for property containing an aquatic system which credit in its inception was based on the presumption that stormwater may discharge to such natural aquatic system and which discharge is now contrary to other environmental regulations and efforts of the county warranting repeal of said credit;

WHEREAS, on April 12, 2023, the County Council held a public hearing after proper notice and considered public comment and the entire record related to the code amendments contained in this ordinance.

NOW, THEREFORE, BE IT ORDAINED:

Section 1. The county council hereby adopts the foregoing recitals as findings of fact and conclusions as if set forth in full herein.

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Section 2 Snohomish County Code Section 25.10.080, last amended by Amended Ordinance 15-069 on November 16, 2015 is amended to read:

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25.10.080 Farm.

40 Property assessed and taxed by the county as farm or agricultural use. For purposes of that rate structure set forth in SCC Ch. 25.20 SCC, the definition of Farm shall include 41 those other uses covered by the County's NPDES permit which are subject to additional 42 Best Management Practices (BMPs) for bacteria (e.g. animal handling facilities and 43 commercial composting).

Section 3. Snohomish County Code Section 25.10.180, last amended by Amended Ordinance 15-069 on November 16, 2015 is amended to read:

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#### 25.10.180 Ordinary residential improvement.

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Those structures and facilities that are commonly found with, and are incidental to, the development and use of a single-family residence including, but not limited to, garages, decks, driveways and serving utility systems. Properties containing only ordinary residential improvement shall be charged the single family rate.

Section 4. Snohomish County Code Section 25.20.020, last amended by Amended Ordinance No. 19-074 on November 12, 2019, is amended to read:

# 25.20.020 Rate structure for the surface water management utility district.

(1) The director shall assign all developed real property located in the surface water management utility district to service charge rate categories according to the land use classification and the degree of impervious surface coverage of the real property. The "Index of Land Use Classifications and Rate Categories" dated January 8, 2002, or any revision thereafter compiled by the director, is available in the department of ((public works))conservation and natural resources and incorporated by this reference. When assigning real property to appropriate service charge rate categories, if portions of any tax parcel or legal lot have been placed into separate taxation categories by the county assessor, the director shall treat each of those separate portions of the tax parcel or legal lot as separate properties and assign an appropriate service charge rate category to each. When assigning the real property to appropriate service charge rate categories, if the property exhibits mixed use, the director shall assign the rate category based on the use associated with the majority of the impervious surface area on the real property or portion thereof.

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(2) Except as provided in SCC 25.20.070, SCC 25.20.080, and SCC 25.20.100, for the period beginning January 1, 2020, and ending December 31, 2020, developed real property located in surface water management utility district areas shall be subject to annual service charges as follows:

#### Table 25.20.020(2)(a)

# **Annual Service Charge for Residential and Farm**

Rate Category	Impervious Surface Coverage	Annual Service Charge
Single Family Residential	N/A	\$122.00 per dwelling unit
Condominium	N/A	\$109.80 per dwelling unit
Farm	N/A	\$122.00 per parcel

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#### Table 25.20.020(2)(b)

#### Annual Service Charge for Commercial, Non-residential and Other Uses

Rate Category	Impervious Surface Coverage	Annual Service Charge
Exempt	Less than 1%	\$0.00
Very Light	1% to 19%	\$36.59 per quarter acre
Light	20% to 39%	\$122.00 per quarter acre
Moderate	40% to 59%	203.27 per quarter acre
Heavy	60% to 79%	\$276.49 per quarter acre
Very Heavy	80% to 100%	\$365.96 per quarter acre

(3) Except as provided in SCC 25.20.070, SCC 25.20.080, and SCC 25.20.100, for

the period beginning January 1, 2021, and annually thereafter until the County Council

provide to the County Council a recommendation for future annual service charges with

establishes different service charges, the annual service charge shall be the annual

service charge for the previous year increased by 2.8%. On or before the end of the

second guarter of 2024 and at least every five years thereafter, the director shall

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Section 5. Snohomish County Code Section 25.20.040, last amended by Amended Ordinance No. 17-020 on July 5, 2017, is amended to read:

supporting analyses and documentation.

# 25.20.040 Rate structure for bond debt service in areas annexed by cities and towns.

- (1) The director shall assign all developed real property located in areas annexed by cities and towns to service charge rate categories according to the land use classification and the degree of impervious surface coverage of the real property. The "Index of Land Use Classifications and Rate Categories" dated January 8, 2002, or any revision thereafter compiled by the director, is available in the department of ((public works))conservation and natural resources and incorporated by this reference. When assigning real property to appropriate service charge rate categories, if portions of any tax parcel or legal lot have been placed into separate taxation categories by the county assessor, the director shall treat each of those separate portions of the tax parcel or legal lot as separate properties and assign an appropriate service charge rate category to each. When assigning the real property to appropriate service charge rate categories, if the property exhibits mixed use, the director shall assign the rate category based on the use associated with the majority of the impervious surface area on the real property.
- (2) Except as provided in SCC 25.20.070(1) through (3) and SCC 25.20.100, all developed real property in all areas annexed by cities and towns shall be subject to annual service charges for bond debt payment under RCW 36.89.120 as follows:

# Table 25.20.040(2)

# **Annual Service Charge for Bond Debt Service**

Rate Category	Rate
Single Family Residential	\$14.97 per dwelling unit
Condominium	\$13.48 per dwelling unit
Farm	\$14.97 per parcel
Exempt	No charge
Very Light	\$4.49 per quarter acre
Light	\$14.97 per quarter acre
Moderate	\$24.97 per quarter acre
Heavy	\$33.96 per quarter acre
Very Heavy	\$44.92 per quarter acre

- (3) A reasonable administrative fee in an amount sufficient to reimburse the county for its actual, reasonable costs of performing administrative functions related to the service charges shall be added to the amount charged.
- (4) Rights-of-way owned by the state shall be subject to annual service charges to the extent permitted by law.
- (5) Service charges collected under this section shall be used solely for purposes permitted by RCW 36.89.120.

<u>Section 6.</u> Snohomish County Code Section 25.20.080, last amended by Amended Ordinance 22-042 on November 23, 2022 is amended to read:

#### 25.20.080 Credits.

Real property located in the surface water management utility district may be eligible for reductions in service charges as described below:

- (1) For real property having a rate category of light, moderate, heavy, or very heavy, the rate category shall be reduced one category if the storm water runoff discharges into an onsite storm and surface water management facility built to comply with the detention and water quality regulations and standards set forth in chapter 30.63A SCC, and said facility is adequately operated and maintained by the property owner.
- (((2) For real property having a rate category of light, moderate, heavy, or very heavy, the rate category shall be reduced one category if the site contains wholly or partly, an aquatic system that complies with the detention and water quality regulations and standards set forth in chapter 30.63A SCC, and said aquatic system is maintained in its natural state by the property owner.))
- (2)(((3))) For real property located in the surface water management utility district, if all or any portion of the real property is regulated by a valid and active permit issued by the Washington State Department of Ecology or the federal Environmental Protection
- Washington State Department of Ecology or the federal Environmental Protection Agency pursuant to the National Pollutant Discharge Elimination System (NPDES)

- permit program established by the federal Clean Water Act, codified at 33 U.S.C.
- 2 § 1251 et seq., then the portion of the annual service charges imposed pursuant to this
- 3 chapter<del>SCC 25.20.020, SCC 25.20.050, SCC 25.20.053, SCC 25.20.055, and SCC</del>
- 4 25.20.065 under authority of chapter 36.89 RCW shall be reduced by 35%. This rate
- 5 adjustment shall not be available to real property that is a right-of-way owned by a
- 6 municipality, the county, or the state subject to the rates provided in SCC 25.20.070(2)
- 7 or SCC 25.20.070(3). The property owner requesting a rate adjustment under this
- 8 subsection (3) shall provide the director with sufficient documentation to verify that the
- 9 real property at issue is subject to a valid NPDES permit. The property owner shall also
- provide the director with written notice promptly upon the expiration of or other
- termination of coverage under the NPDES permit.
  - (3)((<del>(4)</del>)) Public and private schools that provide water quality or watershed instruction approved by the director shall be given credit equal to the dollar value of the instruction offered. This credit shall be applied against the annual service charge billed under the authority of chapter 36.89 RCW. This annual credit shall not exceed the annual service charge authorized by chapter 36.89 RCW.
  - (4)((<del>(5)</del>)) Pursuant to RCW 85.38.160, real property within diking, drainage, or flood control districts shall be given a credit equal to the dollar value of the annual special district assessment. This credit shall be applied against the annual service charge billed under the authority of chapter 36.89 RCW. This annual credit shall not exceed the annual service charge authorized by chapter 36.89 RCW.
  - (((6) Except for automatic credits granted pursuant to subsections (3) and (5) above, credits granted under this section shall be subject to renewal every two years in accordance with administrative procedures developed by the director pursuant to SCC 25.20.150.))

<u>Section 7.</u> Snohomish County Code Section 25.05.090, last amended by Amended Ordinance No. 22-042 on November 23, 2022 is amended to read:

#### 25.20.090 Billing.

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- (1) All real property subject to service charges under this chapter shall be assessed annually on January 1st based upon the rate categories and property characteristics then applicable to the real property and at the rates set forth herein.
- (2) To minimize administrative costs, where feasible, the billing statement for service charges imposed under this title shall be included on the annual property tax statement for the real property at issue. To further reduce administrative costs, the director may use alternative billing systems for the purposes of billing local, state and federal government agencies. The director may elect to use alternative billing methods for the purpose of billing other property owners with real property in the surface water management utility district or areas annexed by cities and towns where alternative methods provide for greater administrative convenience.
- (3) All service charges billed on the annual property tax statement shall be due and payable, in accordance with RCW 84.56.020 as currently adopted or hereinafter amended. Service charges billed under alternative methods shall be due within the calendar year in which they are billed on such date as set by the director.

charge, and the payment is less than the sum of the total property tax plus the total service charge, or less than the sum of one-half of the property tax plus one-half of the service charge, and unless otherwise specified by the owner of the real property at issue, the payment shall be applied first to the annual property tax due for the real property, pursuant to the provisions of chapter 84.56 RCW, and any remaining amount Section 8. Snohomish County Code Section 25.20.120, last amended by Amended Ordinance 15-069 on November 16, 2015 is amended to read: (1) Service charges imposed by this title that remain unpaid in whole or in part, when due pursuant to SCC 25.20.090, shall be considered delinquent. (a) Except as provided in (c) of this subsection, delinquent service charges under this section are subject to interest as provided in this subsection computed on a monthly basis on the amount of service charges delinquent from the date of delinquency until paid. Interest must be calculated at the rate in effect at the time of the service charge payment, regardless of when the service charges were first delinquent. (i) Until December 31, 2022, the interest rate is 12 percent per annum for all nonresidential real property and residential real property. (ii) Beginning January 1, 2023, interest rates are as follows: (A) Twelve percent per annum for all nonresidential real property and for residential real property with greater than four units per taxable parcel; or (B) Nine percent per annum for all residential real property with four or fewer units per taxable parcel, including manufactured/mobile homes as defined (i) Penalties on delinquent service charges under this section may not be assessed beginning January 1, 2022 through December 31, 2022. (ii) Beginning January 1, 2023, delinquent service charges under this section are subject to penalties for nonresidential real property and for residential real property with greater than four units per taxable parcel as follows: (A) A penalty of three percent of the amount of service charge delinguent is assessed on the service charge delinguent on June 1st of (B) An additional penalty of eight percent is assessed on the delinquent service charge amount on December 1st of the year in which (iii) Penalties may not be assessed on residential real property with four or fewer units per taxable parcel, including manufactured/mobile homes as defined (i) If a ratepayer is successfully participating in a payment agreement or a partial payment program, the county treasurer director may not assess additional penalties on delinquent service charges that are included within the payment agreement. Interest and penalties that have been assessed prior to the payment agreement remain due and payable as provided in the payment agreement.

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1 (ii) The following remain due and payable as provided in any payment 2 agreement: 3 (A) Interest that has been assessed prior to the payment 4 agreement; and 5 (B) Penalties assessed prior to January 1, 2022 that have been 6 assessed prior to the payment agreement. 7 ((Service charges, or any portions thereof, which become delinquent under 8 subsection (1) above shall bear interest at the rate 12 percent per annum computed on 9 a monthly basis from the date of delinquency until paid, as provided by RCW 10 84.56.020(5). (3) As provided in RCW 84.56.020(5), penalties shall be imposed upon service 11 charges, or portions thereof, that become delinquent under subsection (1) above as 12 13 follows: 14 (a) A penalty of 3 percent of the amount delinquent shall be imposed on any service charges, or portions thereof, that are delinquent on June 1st of the year in which 15 16 the service charges are due. 17 (b) An additional penalty of 8 percent of the amount delinquent shall be imposed 18 on any service charges, or portions thereof, that are delinquent on December 1st of the 19 year in which the service charges are due.)) ((4))(3) As provided by RCW 84.60.010, service charges, or portions thereof, that 20 become delinquent under subsection (1) above, including interest and penalties shall 21 22 constitute a lien against the real property upon which they are imposed. As provided by 23 RCW 84.60.020, such lien shall attach on the first day of January in the year in which 24 the service charges are assessed and shall continue until the service charges, including 25 any interest and penalties, are paid in full. The county's lien for delinquent service 26 charges shall be superior to all other liens and encumbrances except general taxes and 27 local and special assessments. (((5)))(4) As provided in RCW 84.64.050, after the expiration of three years from the 28 29 date on which service charges, or portions thereof, become delinquent under subsection (1) above, the county treasurer shall foreclose the liens arising pursuant to 30 this section in the county's annual tax foreclosure action under chapter 84.64 RCW 31 32 unless said delinquent account has been declared to be an Uncollectible Account as provided for in section 6 below. Costs of collection and foreclosure shall be included in 33 34 the amount of the lien. Approval by the county council shall be required prior to any 35 foreclosure action taken by the county treasurer which involves only delinquent charges under subsection (1) above. The department shall provide such approval to the county 36 37 treasurer by February 1st of the foreclosure year. The department shall reimburse the 38 county treasurer for the department's share of all costs incurred from collection and/or 39 foreclosure under this section.

 $((\frac{(6)}{(5)})(5)$  When the county treasurer does not take foreclosure action pursuant to subsection  $((\frac{(5)}{(5)})(4))$  above, the director shall take any and all lawful means to collect the delinquent service charge, or portions thereof, that become delinquent under subsection (1) above. The amount collected shall include all accrued interest and penalties, as well as the costs of collection.

(6) If during the course of lawful collection action for the delinquent service charges, or portions thereof, that become delinquent under subsection (1) above, the director

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- determines that it is not in the public interest that the lien for collection of said delinquent 1 2 charges be foreclosed due to lack of economic value of the property subject to 3 foreclosure and/or liability to the public that would arise in the event of acquisition of the 4 property subject to foreclosure, the director may file with the county legislative authority, 5 on or before the first day of February following the year in which such assessments 6 shall remain delinquent for a period of three years, a list of such delinquent accounts 7 together with an affidavit of the director or his designee, stating the reasons why it is not 8 in the public interest that those properties subject to lien for delinquent service charges 9 should be foreclosed. The county legislative authority shall cancel the delinquent 10
- should be foreclosed. The county legislative authority shall cancel the delinquent
  charges owing upon those properties as the county legislative authority is satisfied
  would not be in the public interest to foreclose based either upon the costs of
  foreclosure exceeding the economic value of the property to be foreclosed and/or said
  property being subject to certain liabilities or other obligations which may be assumed
  - by the public if foreclosed..

    (7) Nothing herein shall be deemed to require the county treasurer to foreclose on a lien created hereunder in a manner that is more frequent or inconsistent with other lien foreclosure procedures and the costs related thereto.

<u>Section 9.</u> Snohomish County Code Section 25.20.130, last amended by Amended Ordinance 15-069 on November 16, 2015 is amended to read:

# 25.20.130 Waiver of interest, and penalties and payment agreements.

- (1) The director may waive interest and penalties on service charges, or portions thereof, which become delinquent under SCC 25.20.120(1) under any of the following conditions:
  - (1a) As provided by RCW 84.56.025.

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- (2b) When the property owner does not receive a service charge billing due to incorrect address information in county records.
- (3c) As part of a lawful collection action by the director upon consideration of the following criteria:
  - (ai) The property owner's ability to pay;
  - (bii) The ability of the county to collect the delinquency; and
  - (eiii) The cost to the department in collection efforts.
- (2) The director may enter into payment agreements for collection of service charges which become delinquent under SCC 25.20.120(1) in the same manner as provided for payment agreements for delinquent taxes set forth in RCW 84.56.020(15)(b)(ii) as currently existing or as may be subsequently amended.
- <u>Section 10.</u> Severability and Savings. If any section, sentence, clause or phrase of this ordinance shall be held to be invalid or unconstitutional by a court of competent jurisdiction, such invalidity or unconstitutionality shall not affect the validity or constitutionality of any other section, sentence, clause or phrase of this ordinance.
- 41 Provided, however, that if any section, sentence, clause or phrase of this ordinance is
- held to be invalid or unconstitutional by a court of competent jurisdiction, then the
- section, sentence, clause or phrase in effect prior to the effective date of this ordinance
- shall be in full force and effect for that individual section, sentence, clause or phrase as
- 45 if this ordinance had never been adopted.

1 2	PASSED this 12 <sup>th</sup> day of April, 2023.	
3 4 5 6 7 8	ATTEST:  MGumuloo  Deputy Clerk of the Council	SNOHOMISH COUNTY COUNCIL Snohomish County, Washington  Souncil Chair
9 10 11	(X) APPROVED	Sparion Orian
12	( ) EMERGENCY	
13 14 15 16	( ) VETOED	DATE: April 12, 2023
17 18 19		12m 5
20 21 22	ATTEST: Melissa Geraghty	County Executive
23 24 25 26		
27 28 29	Approved as to form only:	
30 31	Deputy Prosecuting Attorney	