Adopted: 11/23/15 Effective: 12/20/15

## SNOHOMISH COUNTY COUNCIL SNOHOMISH COUNTY, WASHINGTON

## AMENDED ORDINANCE NO. 15-080

## ADOPTING THE 2016-2021 CAPITAL IMPROVEMENT PROGRAM AS A PART OF SNOHOMISH COUNTY'S GROWTH MANAGEMENT ACT COMPREHENSIVE PLAN

WHEREAS, the Growth Management Act (GMA), chapter 36.70A RCW, requires counties to adopt, as part of a GMA comprehensive plan (GMACP), a capital facilities element that includes a six-year plan providing for the financing of capital facilities within projected funding capacities and clearly identifying sources of public money for such purposes; and

WHEREAS, the Snohomish County Council (the "County Council") first adopted a capital facilities plan as required by the GMA, the 1995-2000 Capital Plan, along with other mandatory elements of Snohomish County's GMACP, on June 28, 1995; and

WHEREAS, the County Council has adopted regular updates to the Capital Improvement Program (CIP) since 1995 including, most recently, the 2015-2020 CIP adopted by Emergency Ordinance No. 14-126 on December 17, 2014; and

WHEREAS, Section 6.50 of the Snohomish County Charter (the "County Charter") requires the County Council to adopt a six-year capital improvement program as an adjunct to the annual budget, including a balance of proposed expenses and potential revenue sources; and

WHEREAS, Section 4.26.024 of the Snohomish County Code (SCC or the "County Code") requires the Snohomish County Executive on an annual basis to prepare a capital improvement program for the next six fiscal years pursuant to the County Charter and the GMA; and

WHEREAS, General Policy Plan (GPP) CF Policy 1.B.1 requires Snohomish County (the "County") to prepare and adopt a six-year capital improvement program that identifies projects, outlines a schedule, and designates realistic funding sources for all County capital projects; and

WHEREAS, pursuant to the County Charter and the County Code, the County Council plans to update its six-year CIP concurrently with the 2016 budget process; and

WHEREAS, the Snohomish County Planning Commission (the "Planning Commission") held a public hearing on September 22, 2015; and

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WHEREAS, the County Council held a public hearing on November 23, 2015, to consider the Planning Commission's recommendations as well as public testimony on the 2016-2021 CIP; and

WHEREAS, the County Council considered the 2016-2021 CIP, which is attached as Exhibit A, concurrently with the 2016 budget; and

NOW, THEREFORE, BE IT ORDAINED:

WHEREAS, the County Council considered the entire hearing record including the Planning Commission's recommendation and written and oral testimony submitted during the public hearings;

Section 1. The County Council adopts the foregoing recitals as findings as if set forth fully herein.

Section 2. The County Council makes the following additional findings of fact and conclusions.

- A. The 2016-2021 CIP is a six-year financing plan that is consistent with the directives of the GMA, the Countywide Planning Policies for Snohomish County, and the County's GMACP, including the directives of the GPP and the Capital Facilities Element of the GMACP. The 2016-2021 CIP meets the capital planning requirements contained in the County Charter and County Code.
- B. The 2016-2021 CIP complies with RCW 36.70A.070(3) that requires adoption of a six-year financing plan for capital facilities including a requirement to reassess the land use element if probable funding falls short of meeting existing needs and to ensure coordination and consistency between the CIP, the land use element, and the capital facilities elements of the GMACP.
- C. The 2016-2021 CIP helps achieve Goal 12 of the GMA, RCW 36.70A.020(12), by ensuring those public facilities necessary to support development are funded to adequately serve the development at the time development is available for occupancy and use without diminishing the current service levels below the established minimum level of service (LOS).
- D. The 2016-2021 CIP furthers the GMA's goals of encouraging urban development in urban areas and ensuring the provision of adequate public facilities. It identifies short and intermediate term capital facility needs based upon the same population forecasts which drive the land use element. The projected need for parks, roads, and other County facilities is predicated on the increasingly urban population base directed by the land use element, and the CIP focuses County infrastructure investment within UGAs.

E. The 2016-2021 CIP satisfies the policy direction contained in GPP Objective CF 1.B to develop a six-year financing program for capital facilities that meets the requirements of the GMA, achieves the County's LOS objectives for County roads and transit, and is within its financial capabilities to carry out.

F. The 2016-2021 CIP satisfies the policy direction contained in GPP CF Policy 1.B.1 to prepare and adopt a six-year capital improvement program that identifies projects, outlines a schedule, and designates realistic funding sources for all County capital projects.

G. The 2016-2021 CIP specifies proposed funding sources for the planned capital facilities and contains a "statement of assessment" which addresses the need for a reassessment of land use or other comprehensive plan elements if there is a projected shortfall in revenue (between 2016 and 2021) that causes the LOS for a facility classified as necessary to support development to fall below the minimum level identified in the capital facilities plan.

H. The 2015 Comprehensive Plan Update, adopted by the County Council on June 10, 2015, included reassessment and updates to the Land Use Element, Transportation Element, Parks and Recreation Element, Capital Facilities Plan Element, future land use map, and regulations and policies.

 The Capital Facilities Element adopted during the 2015 update of the GMACP describes the LOS standards for those public facilities the County has identified as necessary to support development: fire protection services, surface transportation, parks and recreation, surface water management, electric power, schools, public wastewater, and public water supply.

J. The adoption of the 2016-2021 CIP is within the scope of analysis and associated adopted environmental documents contained in the Final Environmental Impact Statement (FEIS) for the GMACP issued on June 3, 2015, in compliance with the State Environmental Policy Act (SEPA), chapter 43.21C RCW. The adoption of the 2016-2021 CIP will result in no new significant adverse environmental impacts.

K. The Planning Commission conducted a public hearing on September 22, 2015, and considered the public testimony and the full public record in preparing its recommendation and has met the applicable public participation requirements of the SCC and state law.

L. The CIP includes public facilities that will maintain or exceed a minimum LOS.

42 M. Projected revenues are adequate to fund capital facilities included in the CIP.

N. There is a reasonable expectation that regulatory measures will ensure development will not occur unless adequate public facilities are in place to maintain a minimum LOS.

O. RCW 36.70A.130(2)(a)(iv) allows the County to amend the GMACP more frequently than once per year if the amendment is to the capital facilities element and occurs concurrently with the adoption or amendment of the County's budget. This criterion is met because this ordinance will be considered concurrently with the County's 2016 budget ordinance, fulfilling GMA, County Charter, and County Code requirements that tie the CIP to the budget.

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Section 3. The County Council bases its findings and conclusions on the entire record of the Planning Commission and the County Council, including all testimony and exhibits.

Section 4. The 2016-2021 CIP, attached hereto as Exhibit A and incorporated by reference to this ordinance, is hereby adopted as the six-year capital improvement program required by the GMA and County Charter Section 6.50 based on the foregoing findings of fact and conclusions.

Section 5. The 2016-2021 CIP adopted by this ordinance supersedes all other County capital improvement programs. The 2016-2021 CIP shall control in the event of any inconsistency between the 2016-2021 CIP and any other capital improvement program adopted by the County.

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Section 6. The County Council directs the code reviser to update SCC 30.10.060 pursuant to the authority in SCC 1.02.020(3) upon adoption of this ordinance.

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33 34 Section 7. If any section, sentence, clause, or phrase of this ordinance shall be held to be invalid or unconstitutional by the Growth Management Hearings Board, or a court of competent jurisdiction, such invalidity or unconstitutionality shall not affect the validity or constitutionality of any other section, sentence, clause, or phrase of this ordinance. Provided, however, that if any section, sentence, clause, or phrase of this ordinance is held to be invalid by the Board or court of competent jurisdiction, then the section. sentence, clause, or phrase in effect prior to the effective date of this ordinance shall be in full force and effect for that individual section, sentence, clause, or phrase as if this ordinance had never been adopted.

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PASSED this 23<sup>rd</sup> day of November, 2015

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SNOHOMISH COUNTY COUNCIL Snohomish County, Washington

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Dave Somers Council Chair

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2 3	ATTEST:	
4 5 6 7 8 9	Debbie Eco Clerk of the Council	
10 11 12 13 14 15	APPROVED ( ) EMERGENCY ( ) VETOED	Date: <u>/2-/0-</u> , 2015
16 17 18 19 20 21	ATTEST:	Sounty Executive
<ul><li>22</li><li>23</li><li>24</li><li>25</li><li>26</li><li>27</li></ul>	Approved as to form only:	
28 29 30 31 32 33 34 35 36 37 38 39 40 41	Deputy Prosecuting Attorney	

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