

Approved: October 17, 2012 Effective: Nov 10, 2012

SNOHOMISH COUNTY COUNCIL SNOHOMISH COUNTY, WASHINGTON

AMENDED ORDINANCE NO. 12-069

ACTING TO COMPLY WITH THE FINAL DECISION AND ORDER ISSUED BY THE GROWTH MANAGEMENT HEARINGS BOARD CENTRAL PUGET SOUND REGION IN COMBINED CASE NOS. 09-3-0013c AND 10-3-0011c, AMENDING SNOHOMISH COUNTY CODE SECTIONS 30.31A.100 AND 30.31A.110, ADOPTING A NEW SECTION IN CHAPTER 30.31A SCC AND REPEALING SCC 30.34A.085

 WHEREAS, on August 12, 2009, the Snohomish County Council (County Council) adopted Amended Ordinance No. 09-038 as part of its 2009 docket process authorized by the Growth Management Act (GMA) concerning amendments to the Snohomish County GMA Comprehensive Plan Future Land Use Map (FLUM) and zoning map relating to the Point Wells property which amended the FLUM designation of the Point Wells property from Urban Industrial to Urban Center and amended the zoning map from Heavy Industrial to Planned Community Business (PCB); and

 WHEREAS, on August 12, 2009, the County Council adopted Amended Ordinance No. 09-051, which adopted amendments to the Land Use (LU) chapter of the Snohomish County Growth Management Act Comprehensive Plan (GMACP) – General Policy Plan (GPP) for Urban Centers; and

WHEREAS, on May 12, 2010, the County Council adopted Amended Ordinance No. 09-079, which adopted Urban Center design standards, established a new zone for Urban Centers, amended bulk regulations for the Neighborhood Business zone, amended and repealed definitions to Subtitle 30.9 SCC and amended sections in Title 30 SCC; and

WHEREAS, on May 12, 2010, the County Council adopted Amended Ordinance No. 09-080, which amended the zoning map from PCB to Urban Center (UC) for the Point Wells property; and

WHEREAS, the City of Shoreline, Town of Woodway and resident organizations and individuals from the Richmond Beach neighborhood (referred to as Save Richmond Beach) separately appealed the adoption of Amended Ordinance Nos. 09-038 and 09-051 related to the Point Wells property to the Growth Management Hearings Board (Board), Central Puget Sound Region, which appeals were consolidated in the combined case of <u>City of Shoreline</u>, <u>Town of Woodway and Save Richmond Beach, et al. v. Snohomish County, et al., under Case No. 09-3-0013c (Shoreline III)</u>; and

WHEREAS, the same parties also separately appealed Amended Ordinance Nos. 09-079 and 09-080 related to the Point Wells property to the Board, which appeals were consolidated in the combined case of <u>City of Shoreline, Town of Woodway and Save Richmond Beach, et al. v. Snohomish County</u>, Case No. 10-3-0011c (Shoreline IV); and

 WHEREAS, the Shoreline III and Shoreline IV cases were coordinated for briefing and hearing, and a hearing on the merits was held before the Board on March 2, 2011; and

WHEREAS, on April 25, 2011, the Board issued a Final Decision and Order (FDO) in the Shoreline III and Shoreline IV cases finding the County's adoption of Amended Ordinance Nos. 09-038 and 09-051 to be out of compliance with the GMA and the State Environmental Policy Act (SEPA), and entering a determination of invalidity with respect to these two ordinances, finding the County's adoption of Amended Ordinance Nos. 09-079 and 09-080 was out of compliance with SEPA, and remanding Amended Ordinance Nos. 09-038, 09-051, 09-079 and 09-080 to Snohomish County with direction to take legislative action to come into compliance with the requirements of the GMA and SEPA with respect to the Point Wells property; and

WHEREAS, the County Council desires by this legislative action to bring the County into compliance with the GMA and SEPA as ordered in the Board's FDO.

NOW, THEREFORE, BE IT ORDAINED:

Section 1. The County Council makes the following findings:

- A. The County Council adopts and incorporates the foregoing recitals as findings as if set forth fully herein.
- B. Adoption of this ordinance is necessary to resolve the findings of noncompliance in the FDO issued by the Board in the *Shoreline III and IV* cases and bring the County into compliance with the GMA and SEPA.
- C. The proposal to add a new section to chapter 30.31A SCC is necessary to establish an optional set of development regulations for properties designated Urban Village that: 1) encourage higher density and intensity development that more fully implements the Urban Village policies contained in the comprehensive plan, 2) support existing or encourage new transit service, and 3) allow flexibility for locations with unique characteristics (e.g., environmental constraints and proximity to shorelines) such as Point Wells.
- D. The proposal to amend chapter 30.31A SCC is necessary to modify existing regulations as a result of the re-designation of Point Wells to an Urban Village and areawide rezone to PCB and remove language pertaining to the now expired Urban Center Demonstration Program regulations
- E. This matter is exempt from planning commission review pursuant to SCC 30.73.040(2)(d) and (e) and RCW 36.70A.130(2)(b).
- F. The County issued a SEPA addendum on August 27, 2012, for the purpose of disclosing any additional environmental impacts from the adoption of amendments to title 30 SCC.
- G. The County Council held a public hearing on September 19, 2012, continued to October 10 and October 17, 2012.

H. The grounds for these proposed amendments and new provisions are analyzed in the PDS Staff Report dated August 3, 2012.

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The Washington State Attorney General is directed under RCW 36.70A.370 to advise state agencies and local governments on an orderly, consistent process that better enables government to evaluate proposed regulatory actions to assure that the actions do not result in the unconstitutional taking of private property or violate substantive due process guarantees.

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J. The Washington State Attorney General issued an advisory memorandum in December of 2006 entitled Advisory Memorandum: Avoiding Unconstitutional Takings of Private Property to help local governments avoid the unconstitutional taking of private property.

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K. The 2006 Advisory Memorandum was used by the County in objectively evaluating the changes proposed by this ordinance.

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L. The County Council has considered and assessed potential constitutional issues related to the amendments proposed by this ordinance including, but not limited to: whether the proposed amendments will result in a permanent or temporary physical occupation of private property; whether the proposed amendments will deprive affected property owners of all economically viable uses of their properties; whether the proposed amendments will deny or substantially diminish a fundamental attribute of property ownership; whether the proposed amendments require a property owner to dedicate a portion of property or to grant an easement; and whether the proposed amendments will have a severe impact on the property owners' economic interests.

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Section 2. The County Council makes the following conclusions regarding the amendments adopted by this ordinance:

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30 A. The amendments adopted by this ordinance are consistent with the GMACP.

31 B. The amendments adopted by this ordinance comply with the GMA.

32 C. All SEPA requirements with respect to this non-project action have been satisfied.

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D. The County complied with state and local public participation requirements under the GMA 34 and chapter 30.73 SCC.

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E. The County Council considered the entire hearing record, written testimony received during the public comment period and oral testimony given during a public hearing before the County Council.

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Section 3. The County Council bases its findings and conclusions on the entire record, including all testimony and exhibits. Any finding which should be deemed a conclusion, and any conclusion which should be deemed a finding, is hereby adopted as such.

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Section 4. Snohomish County Code Section 30.31A.100, last amended by Amended Ordinance No. 09-079 on May 12, 2010, is amended to read:

## 30.31A.100 General performance standards.

Each planned zone and uses located in the BP, PCB, NB and IP zones shall comply with the following requirements unless more specific requirements are provided in code:

- (1) Processes and Equipment. Processes and equipment employed and goods processed or sold shall be limited to those which are not objectionable beyond the boundaries of the lot upon which the use is located by reason of offensive odors, dust, smoke, gas, or electronic interference:
- (2) Development Phases. Where the proposal contains more than one phase, all development shall occur in a sequence consistent with the phasing plan which shall be presented as an element of the preliminary plan unless revisions are approved by the department;
- (3) Building Design. Buildings shall be designed to be compatible with their surroundings, both within and adjacent to the zone:
- (4) Restrictive Covenants. Restrictive covenants shall be provided which shall ensure the long-term maintenance and upkeep of landscaping, storm drainage facilities, other private property improvements, and open space areas and facilities. Further, the covenants shall reference the official or binding site plan(s) and indicate their availability at the department, and shall provide that Snohomish County is an additional beneficiary with standing to enforce, and shall preclude the avoidance of performance obligations through lease agreements;
- (5) Off-street Parking. Permanent off-street parking shall be in accordance with terms of chapter 30.26 SCC; except ((in-the NB zone where the land is-designated Urban Village on the future land use map,)) that parking shall be in accordance with SCC 30.34A.050 when the property is designated Urban Village on the future land use map.
- (6) Signing. Signs for business identification or advertising of products shall conform to the approved sign design scheme submitted with the final plan, and must comply with chapter ((s 30.54B and)) 30.27 SCC;
- (7) Noise. Noise levels generated within the development shall not exceed those established in chapter 10.01 SCC - noise control, or violate other law or regulation relating to noise. Noise of machines and operations shall be muffled so as to not become objectionable due to intermittence or beat frequency, or shrillness; and
- (8) Landscaping. General landscaping and open space requirements shall be in accordance with chapter 30.25 SCC.
- Section 5. Snohomish County Code Section 30.31A.110, last amended by Amended Ordinance No. 12-018 on May 2, 2012, is amended to read:

## 30.31A.110 PCB and NB zone performance standards.

- ((The PCB and NB zones may also include areas designated on the future land use map as urban center or urban village, respectively, with specific performance requirements for applications-submitted under chapter 30.34A SCC.)) In addition to the minimum zoning criteria and general performance standards set forth above, the following are specific performance requirements in the PCB and NB zones:
- (1) All uses permitted in these zones shall be entirely contained within an enclosed structure except the following:

- (a) Public utility transmission facilities:
- (b) Eating establishments where the space for outdoor public service is adjacent to the closed structure and does not disrupt vehicular traffic within or adjacent to the zone;
  - (c) Permitted signing;
  - (d) Parking and loading facilities;
  - (e) Plant nurseries;
  - (f) Outdoor storage areas, when in conjunction with an enclosed principal use; and
  - (g) Public realm.
- (2) No outside loading and unloading of goods and materials shall occur between the hours of 11:00 p.m. and 7:00 a.m. unless approved in writing by the director based upon a showing that any resulting impact to adjoining properties is minor.

Section 6. A new section is added to chapter 30.31A of the Snohomish County Code to read:

## 30.31A.115 Optional performance standards for properties designated Urban Village.

Properties designated Urban Village on the future land use map may develop under the underlying zoning or pursuant to the following performance standards. In choosing to submit a development application under this section, all of the requirements of this section shall be met including the requirements in SCC 30.31A.100 and SCC 30.31A.110.

- (1) The following uses shall not be allowed:
- (a) Accessory apartment;
- (b) Dwelling attached, single family;
- (c) Dwelling, duplex;
- (d) Dwelling, single family;
- (e) Family daycare home;
- (f) Foster home:
- (g) Garage, detached; private accessory;
- (h) Garage, detached; private non-accessory;
- (i) Greenhouse, Lath House, & Nurseries retail;
- (j) Greenhouse, lath house, nurseries: wholesale:
- (k) Guesthouse;
- (I) Hazardous waste storage & treatment facilities, onsite;
- (m) Kennel;
- (n) Mini-self storage;
- (o) Stables; and
- (p) Wholesale establishment.
- (2) The maximum building height shall be 75 feet. Additional building height shall be allowed pursuant to SCC 30.23.050(3). The director may recommend a height increase in appropriate locations within the Urban Village of up to an additional 50 feet beyond that otherwise allowed when the applicant prepares an environmental impact statement pursuant to chapter 30.61 SCC and where such increased height in designated locations does not unreasonably interfere with the views from nearby residential structures.
- (3) Front setbacks may be reduced to zero only if such reduction will not have a likely impact upon future right-of-way needs and/or right-of-way improvements as determined by the county engineer.
- (4) Residential development shall maintain a minimum density of 12 dwelling units per acre and a maximum density of 44 dwelling units per acre.
  - (5) Open space shall comply with SCC 30.34A.070.

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- (6) Design standards shall comply with SCC 30.34A.100 through 30.34A.160.
- (7) Development applications shall comply with the submittal checklist established by the department pursuant to SCC 30.70.030.
  - (8) A neighborhood meeting shall be held pursuant to SCC 30.34A.165.
- (9) Development applications shall be reviewed and approved pursuant to SCC 30.34A.180(2). In addition, because the Urban Village at Point Wells is singularly unique due to its location, geography, access points, and historical uses, the applicant for any Urban Village development at Point Wells shall be subject to the following provisions:
- (a) The applicant shall successfully negotiate binding agreements for public services, utilities or infrastructure that are to be provided by entities other than the County prior to the County approving a development permit that necessitates the provisions of public services, utilities or infrastructure:
  - (b) development applications may be planned and programmed in phases; and
- (c) the intensity of development shall be consistent with the level of service standards adopted by the entity identified as providing the public service, utility or infrastructure.
  - Section 7. Snohomish County Code Section 30.34A.085 is repealed.

Section 8. If any section, sentence, clause or phrase of this ordinance shall be held to be invalid by the Growth Management Hearings Board, or unconstitutional by a court of competent jurisdiction, such invalidity or unconstitutionality shall not affect the validity or constitutionality of any other section, sentence, clause or phrase of this ordinance. Provided, however, that if any section, sentence, clause or phrase of this ordinance is held to be invalid by the Board or court of competent jurisdiction, then the section, sentence, clause or phrase in effect prior to the effective date of this ordinance shall be in full force and effect for that individual section, sentence, clause or phrase as if this ordinance had never been adopted.

Section 9. Applicability. The provisions of this ordinance shall apply to all applicable development applications submitted on or after the effective date of this ordinance. The provisions of this ordinance shall not apply to any development application determined to be complete prior to the effective date of this ordinance, EXCEPT that an applicant for a development application that is complete prior to the effective date of this ordinance may request in writing that all the provisions of this ordinance be applied to his/her pending development application. If an applicant so chooses to waive vesting to prior development regulations to take advantage of the provisions of this ordinance, the pending development application must also comply with any other development regulations that become effective before the effective date of this ordinance.

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2	PASSED this 17 <sup>th</sup> day of October,	2012.
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3 4 5		SNOHOMISH COUNTY COUNCIL
6		Spenomish County, Washington
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6 7 8		(Y)
9	ATTEST:	Brian Sullivan
10		Council Chair
11	Sheila Mallesta	
12 13	Sheila McCallister	
13	Asst. Clerk of the Council	
15	Asst. Clerk of the Council	
16	( APPROVED	
17	( ) EMERGENCY	
18	( ) VETOED	0+.
19		DATE: Oct. 31, 2012
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21		Christan
23		Executive
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25	ATTEST:	
26	Cira E. Rolmer	
27	Ma 6. Salmer	-
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2 <del>9</del> 30	Approved as to form only:	
31	Approved as to form only.	
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33	Deputy Prosecuting Attorney	