



1 Approved: July 7, 2010  
2 Effective: Aug 1, 2010  
3

4 SNOHOMISH COUNTY COUNCIL  
5 SNOHOMISH COUNTY, WASHINGTON  
6

7 ORDINANCE NO. 10-037  
8

9 RELATING TO THE GROWTH MANAGEMENT ACT, AMENDING APPENDIX B OF THE  
10 COUNTYWIDE PLANNING POLICIES FOR SNOHOMISH COUNTY TO REFLECT REVISED  
11 MUNICIPAL URBAN GROWTH AREA (MUGA) BOUNDARIES BETWEEN THE CITIES OF  
12 BOTHELL AND MILL CREEK  
13

14 WHEREAS, the Growth Management Act (GMA) at RCW 36.70A.210(2) requires  
15 adoption of countywide planning policies which consist of written policy statements used for  
16 establishing a countywide framework from which the county and city comprehensive plans are  
17 developed and adopted under the GMA; and  
18

19 WHEREAS, RCW 36.70A.210 also requires that the countywide planning policies  
20 govern interjurisdictional collaboration of county and city planning efforts and implementation  
21 of GMA requirements for designating urban growth areas; and  
22

23 WHEREAS, Countywide Planning Policy (CPP) UG-17 establishes that MUGAs shall be  
24 established within the Southwest Urban Growth Area (SWUGA) and documented in county and  
25 city comprehensive plans for the purposes of allocating population as required by GMA and  
26 delineating future annexation areas for each of the nine cities in the SWUGA; and  
27

28 WHEREAS, CPP UG-17 also establishes that MUGA boundaries that are not congruent  
29 with the Southwest UGA boundary may be amended by agreement and action by the affected  
30 cities following consultation by the County; and  
31

32 WHEREAS, the Cities of Bothell and Mill Creek have agreed on a shared MUGA  
33 boundary through Bothell Resolution No. 1229 (2009) and Mill Creek Ordinance No. 2009-705,  
34 following consultation by the County; and  
35

36 WHEREAS, on January 14, 2010, the Snohomish County Tomorrow (SCT) Planning  
37 Advisory Committee (PAC) recommended to the SCT Steering Committee amendments to the  
38 MUGA map and associated MUGA population growth targets (Table 3) as depicted in Appendix  
39 B of the CPPs to reflect the agreement between Bothell and Mill Creek; and  
40

41 WHEREAS, on February 9, 2010, the SCT Executive Committee reviewed the PAC  
42 recommendation and recommended that it be approved by the SCT Steering Committee; and  
43

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1 WHEREAS, on February 24, 2010, the SCT Steering Committee reviewed the PAC  
2 recommendation and recommended that it be forwarded to the County Council for approval; and  
3

4 WHEREAS, the Snohomish County Council held a public hearing on July 7, 2010, to  
5 consider the entire record, including the SCT Steering Committee recommendations on the  
6 proposed amendments to the MUGA map and associated MUGA population growth targets  
7 (Table 3) as depicted in Appendix B of the CPPs to reflect the agreement between Bothell and  
8 Mill Creek, and to hear public testimony on this Ordinance No. 10-037.  
9

10 NOW, THEREFORE, BE IT ORDAINED:  
11

12 Section 1. The county council makes the following findings of fact:  
13

- 14 A. The county council adopts and incorporates the foregoing recitals as findings as if set forth  
15 fully herein.
- 16 B. The amendment would amend the MUGA boundary between the cities of Bothell and Mill  
17 Creek as depicted in Exhibit A of this ordinance. The proposed amendment would shift  
18 approximately 97 acres of the unincorporated Mill Creek MUGA into the unincorporated  
19 Bothell MUGA.
- 20 C. The amendment would amend the MUGA Population Growth Targets for the cities of  
21 Bothell and Mill Creek as depicted in Exhibit B of this ordinance. In conjunction with the  
22 proposed MUGA map amendment depicted in Exhibit A, the proposed amendment depicted  
23 in Exhibit B would shift a portion of Mill Creek's unincorporated MUGA population target  
24 into the unincorporated Bothell MUGA (specifically, 715 persons as of the 2002 base year,  
25 285 persons as part of the 2002-2025 projected population growth, and 1,000 persons as part  
26 of the total 2025 population target). The proposed MUGA population growth target  
27 amendments do not alter the total unincorporated SWUGA population target for 2025.
- 28 D. The map amendment is consistent with CPP UG-17 regarding the establishment of and  
29 amendments to MUGA boundaries.
- 30 E. The map and growth target amendments are consistent with CPP OD-1 regarding  
31 development within urban growth areas, adding certainty to capital facility planning and the  
32 coordinated extension of urban services.
- 33 F. The proposed amendments require consideration of corresponding amendments to the  
34 Snohomish County General Policy Plan (GPP) Map 3 MUGA Map and Appendix D Growth  
35 Targets, as currently proposed in GPP 10 (MUGA Revisions) as part of the county's 2010  
36 annual comprehensive plan amendment process.
- 37 G. The map and growth target amendments are consistent with and implement the following  
38 GPP Goals, Objectives and Policies:

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- 1 1. Goal PE 1, "Establish a subcounty allocation of projected growth to the year 2025 that is  
2 consistent with the goals of the Growth Management Act and the countywide planning  
3 policies."
- 4 2. Policy PE 1.A.4 "The population and employment allocation for the unincorporated  
5 Southwest UGA shown in Appendix D shall include subtotals for the municipal urban growth  
6 areas (MUGAs) associated in the countywide planning policies with each of the nine cities in  
7 the Southwest UGA."
- 8 3. Policy IC 1.A.1 "The county shall continue participation in Snohomish County Tomorrow  
9 to reconcile, monitor and, if necessary, adjust population and employment growth targets;  
10 to resolve possible inconsistency between the local jurisdictions' plans; and to provide for  
11 common siting of essential public facilities."
- 12 4. Objective IC 1.B "Work with cities and towns to provide for the orderly transition of  
13 unincorporated to incorporated areas within UGAs."
- 14 5. Policy IC 1.B.1 "The county shall work with cities in planning for orderly transfer of  
15 service responsibilities in anticipation of potential or planned annexations or incorporations  
16 within UGAs."
- 17 6. Objective IC 1.E "Re-evaluate and, as required, modify MUGA boundaries to facilitate  
18 county planning for the development of these urban areas."
- 19 7. Policy IC 1.E.3 "MUGA boundaries shall be reevaluated on a periodic basis and  
20 adjustments made as needed through the county's Comprehensive Plan amendment  
21 process."
- 22 8. Policy IC 1.E.5 "MUGA boundaries that are not congruent with the SWUGA boundary  
23 may be amended by agreement and action by the affected cities and the county,  
24 consistent with 1.E.3."
- 25 H. The proposed amendments comply with the requirements of GMA, including RCW  
26 36.70A.110(2) which states that the county shall consult with each city on the boundaries of  
27 their urban growth areas.
- 28 I. No inconsistencies between the proposed amendments and GPP plan elements or  
29 development regulations have been identified.
- 30 J. No inconsistencies between the proposed amendments and Countywide Planning Policies  
31 have been identified.
- 32 K. The proposed amendments comply with all requirements of the GMA.
- 33 L. The environmental impacts of the proposal are within the range of impacts analyzed by the  
34 DEIS and FEIS during the Ten-Year Update to the GMACP in 2005. No new impacts have  
35 been identified for the proposal, and SEPA requirements have been met through Addendum  
36 No. 24 issued prior to the public hearing before the Snohomish County Council. The county  
37 has already considered in these EIS documents the impacts of the GPP 10 (MUGA

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1 Revisions) proposal described in Addendum No. 24 as part of the county's 2010 annual  
2 comprehensive plan amendment process, such impacts being identical to those prepared for  
3 these proposed CPP amendments. No new impacts beyond those identified in the original  
4 EIS are expected to occur due to the proposal.

5  
6 Section 2. The county council makes the following conclusions:  
7

- 8 A. The amendments would amend the MUGA boundaries between the cities of Bothell and Mill  
9 Creek as depicted in Exhibit A of this ordinance.
- 10 B. The amendments would amend the MUGA Population Growth Targets for the cities of  
11 Bothell and Mill Creek as depicted in Exhibit B of this ordinance.
- 12 C. The amendments are consistent with the Countywide Planning Policies for Snohomish  
13 County.
- 14 D. The amendments meet the goals, objectives, and policies of the CPPs and GPP as discussed  
15 in the specific findings.
- 16 E. The amendments to the CPPs satisfy the procedural and substantive requirements of the  
17 GMA.
- 18 F. SEPA requirements with respect to this non-project action have been satisfied through the  
19 publication of Addendum No. 24 to the DEIS and FEIS for the Ten-Year Update to the  
20 GMACP in 2005.
- 21 G. The county complied with state and local public participation requirements under the GMA  
22 and chapter 30.73 SCC.

23 Section 3. The county council bases its findings and conclusions on the entire record, including  
24 all testimony and exhibits. Any finding, which should be deemed a conclusion, and any  
25 conclusion which should be deemed a finding, is hereby adopted as such.  
26

27 Section 4. Based on the foregoing findings and conclusions, the Countywide Planning Policies  
28 for Snohomish County, last amended by Amended Ordinance No. 09-062 on September 8, 2009,  
29 by veto override, are amended as indicated in Exhibits A and B to this ordinance, which are  
30 attached hereto and incorporated by reference into this ordinance as if set forth in full.  
31

32 Section 5. The county council directs the Code Reviser to update SCC 30.10.050 pursuant to  
33 SCC 1.02.020(3).  
34

35 Section 6. Severability. If any section, sentence, clause or phrase of this ordinance shall be held  
36 to be invalid by the Growth Management Hearings Board, or unconstitutional by a court of  
37 competent jurisdiction, such invalidity or unconstitutionality shall not affect the validity or  
38 constitutionality of any other section, sentence, clause or phrase of this ordinance. Provided,  
39 however, that if any section, sentence, clause or phrase of this ordinance is held to be invalid by

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1 the Board or court of competent jurisdiction, then the section, sentence, clause or phrase in effect  
2 prior to the effective date of this ordinance shall be in full force and effect for that individual  
3 section, sentence, clause or phrase as if this ordinance had never been adopted.  
4

5  
6 PASSED this 7<sup>th</sup> day of July, 2010.  
7

8 SNOHOMISH COUNTY COUNCIL  
9 Snohomish County, Washington

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11   
12 \_\_\_\_\_  
13 Council Chair

14 ATTEST:

15  
16   
17 Asst. Clerk of the Council

- 18  
19  APPROVED  
20  EMERGENCY  
21  VETOED

22 DATE: 7/22, 2010  
23

24  
25   
26 \_\_\_\_\_  
27 Snohomish County Executive

28 ATTEST:

29   
30 \_\_\_\_\_

**AARON REARDON**  
County Executive

31 Approved as to form only:  
32

33 \_\_\_\_\_  
34 Deputy Prosecuting Attorney  
35

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**Exhibit A**


Ordinance No. 10-037  
Amendment to the Countywide Planning Policies Appendix B Southwest Snohomish County  
Municipal Urban Growth Areas (MUGA) Map

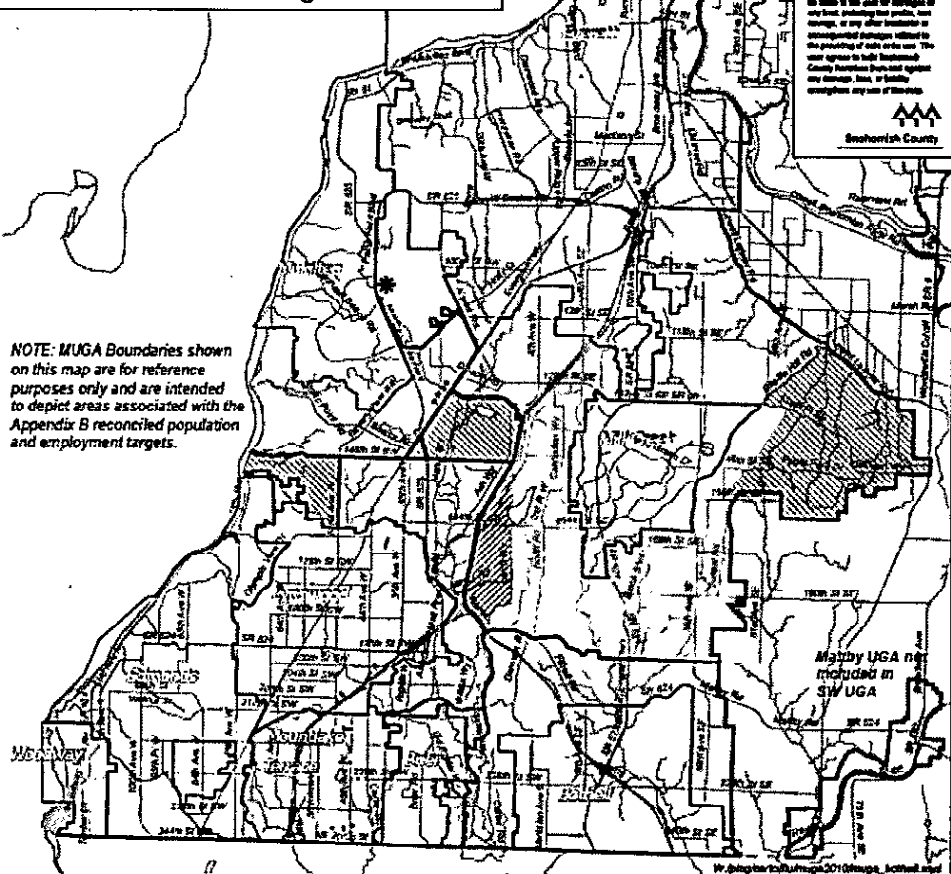
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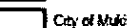
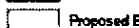




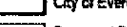

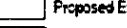


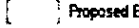








**Appendix B**  
**Southwest Snohomish County**  
**Municipal Urban Growth Area**  
**(MUGA) Boundaries**  
**Effective Date: Aug 1, 2010**

Snohomish County retains the majority of responsibility for the implementation and use of this planning program after approval by the Board of Supervisors. Snohomish County retains the responsibility for reviewing the plan, approving zoning, ordinances, or quality of land use within the map.

Any use of this map or any information contained therein is at the user's sole risk. All users shall indemnify and hold Snohomish County harmless from any and all claims, damages, losses, or liabilities, including reasonable attorneys' fees, arising from the use of this map or any information contained therein. The user agrees to hold Snohomish County harmless from any and all claims, damages, losses, or liabilities, including reasonable attorneys' fees, arising from the use of this map.

  
 Snohomish County



- |   |                                 |   |   |  |
|---|---------------------------------|---|---|--|
|  | Paine Field Area                |  | City of Brier   |  |
|  | City of Mukitico                |  | Proposed Brier MUGA   |  |
|  | Proposed Mukitico MUGA          |  | City of Bothell   |  |
|  | City of Everett                 |  | Proposed Bothell MUGA   |  |
|  | Proposed Everett MUGA           |  | City of Edmonds   |  |
|  | City of Lynnwood                |  | Proposed Edmonds MUGA   |  |
|  | Proposed Lynnwood MUGA          |  | City of Woodway   |  |
|  | City of Mill Creek              |  | Proposed Woodway MUGA   |  |
|  | Proposed Mill Creek MUGA        |  | Gap Area Not Claimed by Any City  |  |
|  | City of Mountlake Terrace       |  | Overlap Area Claimed by Two Cities  |  |
|  | Proposed Mountlake Terrace MUGA |  | Under Discussion between Cities and County<br>May be reviewed under separate interlocal agreement |  |

NOTE: Paine Field, Silver Fir, and Collierville areas are not assigned to a city at the request of the County

1

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 RELATING TO THE GROWTH MANAGEMENT ACT, AMENDING APPENDIX B OF THE COUNTYWIDE PLANNING POLICIES FOR SNOHOMISH COUNTY TO REFLECT REVISED MUNICIPAL URBAN GROWTH AREA (MUGA) BOUNDARIES BETWEEN THE CITIES OF BOTHELL AND MILL CREEK

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**Exhibit B**  
Ordinance No. 10-037  
Amendment to the Countywide Planning Policies Appendix B Table 3 Reconciled 2025  
Population Growth Targets for Unincorporated MUGAs

**APPENDIX B, Table 3 - Reconciled 2025 Population Growth Targets for Unincorporated MUGAs Recommended by the SCT Planning Advisory Committee (April 13, 2006) and SCT Steering Committee (May 24, 2006), as Modified and Adopted by the Snohomish County Council on December 20, 2006. Amended to reflect Bothell/Mill Creek MUGA boundary revisions on \_\_\_\_\_.**

Unincorporated MUGAs within SW UGA:	2002 Estimated Population		2025 Population Target		2002-2025 Numeric Change	
	Bothell	16,124	16,836	20,565	30,565	13,444
Brier		2,157		3,295		1,138
Edmonds		3,516		4,466		950
Everett		36,205		50,210		14,005
Lynnwood		19,758		34,335		14,577
Mill Creek	28,529	27,814	56,232	55,232	27,703	27,417
Mountlake Terrace		82		105		23
Mukilteo		10,662		14,910		4,248
Paine Field		324		-		(324)
Woodway		-		170		170
<u>Overlap area:</u>						
Larch Way (between Mill Creek & Lynnwood)		2,119		4,390		2,271
<u>Gaps:</u>						
Lake Stickney		4,115		10,820		6,705
Norma Beach		2,826		3,320		494
Silver Firs		11,675		18,080		6,405
<b>Unincorporated MUGA total</b>		<b>138,089</b>		<b>229,898</b>		<b>91,809</b>

Unincorporated MUGAs were defined using April 2002 city boundaries.  
The portion of the unincorporated SW UGA north of the City of Everett is not included within a MUGA.  
MUGA = Municipal Urban Growth Area

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