



CO00037299

SNOHOMISH COUNTY COUNCIL
SNOHOMISH COUNTY, WASHINGTON

AMENDED ORDINANCE NO. 09-061

RELATING TO THE GROWTH MANAGEMENT ACT, AMENDING APPENDIX B OF THE
COUNTYWIDE PLANNING POLICIES FOR SNOHOMISH COUNTY TO REFLECT A RURAL
POPULATION GROWTH TARGET REDUCTION

WHEREAS, the Growth Management Act (GMA) at RCW 36.70A.110(2) requires that Snohomish County and its cities use the growth management population projection made for the county by the State Office of Financial Management (OFM) as the basis for urban growth area (UGA) determination; and

WHEREAS, Countywide Planning Policy (CPP) UG-2(a) requires that the cities and the county engage in the cooperative planning process of Snohomish County Tomorrow (SCT) in order to establish a subcounty allocation of projected 20-year growth to cities, unincorporated UGAs, and the rural area for coordination of growth management plans; and

WHEREAS, CPP UG-2 requires that the results of this collaborative growth allocation effort be contained in Appendix B of the Countywide Planning Policies (CPPs); and

WHEREAS, Appendix B of the CPPs was last updated on December 20, 2006, by the Snohomish County Council to incorporate the results of the SCT target reconciliation process called for in CPP UG-2(b); and

WHEREAS, Appendix B of the CPPs currently shows the reconciled population growth targets to the year 2025 which totals 938,434 countywide, of which the total rural (non-urban) population is 158,615, up from the year 2002 rural population estimate of 113,320, and representing 14.6 percent of the projected countywide population increase for the period 2002 – 2025; and

WHEREAS, the population growth targets currently shown in Appendix B of the CPPs are based on the OFM population projections released in January 2002 that included a range for potential 2025 Snohomish County total population from a low of 795,725 to a high of 1,062,903, with a medium (“most likely”) projection of 929,314; and

WHEREAS, in 2007, OFM released updated projections for Snohomish County’s 2025 total population that range from a low of 769,525 to a high of 1,027,905, and lowered its medium (“most likely”) 2025 population projection for the county from 929,314 to 898,715; and

WHEREAS, in 2008, the Puget Sound Regional Council (PSRC) adopted an updated regional growth strategy in Vision 2040, which includes an updated population growth allocation for Snohomish County that is consistent with the lower 2007 OFM medium projection, and which provides for a rural share of Snohomish County population growth of 10 percent; and

WHEREAS, the Snohomish County Council proposes amendments to the Snohomish County GMA Comprehensive Plan (GMACP) General Policy Plan (GPP) to reduce the future share of Snohomish County rural population growth after 2008 to no more than 10 percent; and

WHEREAS, the Department of Planning and Development Services (PDS) completed the initial review and evaluation of these GMACP amendments as docket proposal GPP 17

1 pursuant to SCC 30.74.030 and transmitted those initial evaluations to the county council for its
2 consideration in setting Final Docket XIII; and
3

4 WHEREAS, on June 9, 2008, and June 16, 2008, the Snohomish County Council held
5 public hearings to receive public testimony on proposed county and non-county initiated
6 amendments to the GMACP for consideration on Final Docket XIII including proposal GPP 17;
7 and
8

9 WHEREAS, the Snohomish County Council, on June 16, 2008, approved, by Motion No.
10 08-238, a list of proposed GMACP amendments for inclusion on Final Docket XIII and
11 authorized the Snohomish County Executive, through PDS, to process Final Docket XIII,
12 including proposal GPP 17, consistent with chapters 30.73 and 30.74 SCC; and
13

14 WHEREAS, approval of proposal GPP 17 requires corresponding amendments to the
15 county population growth targets in Appendix B of the CPPs through an established process of
16 consultation with SCT; and
17

18 WHEREAS, on August 20, 2008, the county council directed council staff to consult with
19 SCT on whether the proposed reduction in the rural population growth allocation should be
20 reallocated to existing UGAs as part of proposal GPP 17; and
21

22 WHEREAS, on October 9, 2008, the SCT Planning Advisory Committee considered
23 proposal GPP 17 and recommended that if proposal GPP 17 is adopted by the county council, no
24 reallocation of population to urban areas should occur and the overall county growth target
25 should be reduced; and
26

27 WHEREAS, on October 14, 2008, the SCT Executive Committee considered proposal
28 GPP 17 and recommended that if proposal GPP 17 is adopted by the county council, no
29 reallocation of population to urban areas should occur and the overall county growth target
30 should be reduced; and
31

32 WHEREAS, on October 22, 2008, the SCT Steering Committee considered proposal
33 GPP 17 and recommended that if proposal GPP 17 is adopted by the county council, no
34 reallocation of population to urban areas should occur and the overall county growth target
35 should be reduced; and
36

37 WHEREAS, by Motion No. 08-682, the Snohomish County Council accepted the
38 recommendation of SCT that proposal GPP 17 should not include reallocation of population to
39 urban areas, and instead should include a reduction in the overall county population growth
40 target as needed to ensure consistency with the GMACP, the CPPs, and the GMA; and
41

42 WHEREAS, the SCT Planning Advisory Committee reviewed proposal GPP 17 on
43 February 12, 2009, and recommended approval on March 12, 2009, of the amendments proposed
44 in this ordinance to Appendix B of the CPPs that are necessary for the adoption of proposal
45 GPP 17 and policy amendments to CPP UG-3 to establish a maximum 10 percent rural share for
46 future growth allocation processes; and
47

48 WHEREAS, the SCT Steering Committee reviewed proposal GPP 17 on March 25, 2009,
49 and recommended approval on April 22, 2009, of the amendments proposed in this ordinance to
50 Appendix B of the CPPs that are necessary for the adoption of proposal GPP 17 and policy
51 amendments to CPP UG-3 to establish a maximum 10 percent rural share for future growth
52 allocation processes; and
53

1 WHEREAS, Snohomish County adopted CPPs in Ordinance No. 93-004 on February 4,
2 1993, and later amended those policies in Ordinance No. 94-002 on February 2, 1994; Amended
3 Ordinance No. 95-005 on February 15, 1995; Ordinance No. 95-110 on December 20, 1995;
4 Ordinance No. 98-054 on July 15, 1998; Amended Ordinance No. 99-120 on January 19, 2000;
5 Amended Ordinance No. 99-121 on February 16, 2000; Amended Ordinance Nos. 03-071, 03-
6 072 and 03-073 on July 9, 2003; Amended Ordinance No. 03-070 on December 10, 2003;
7 Amended Ordinance No. 04-006 on February 11, 2004; Amended Ordinance No. 04-007 on
8 March 31, 2004; Amended Ordinance Nos. 06-098 and 06-116 on December 20, 2006; and
9 Amended Ordinance No. 08-054 on June 3, 2008; and

10
11 WHEREAS, the Snohomish County Council held a public hearing on July 8, 2009
12 continued to August 12, 2009 to consider the recommendation of the SCT Steering Committee
13 to reduce the rural population growth allocation shown in Appendix B of the CPPs and policy
14 amendments to CPP UG-3.

15
16 NOW, THEREFORE, BE IT ORDAINED:

17
18 **Section 1.** The county council makes the following findings:

- 19
20 A. The county council adopts and incorporates the foregoing recitals as findings as if set forth
21 fully herein.
- 22 B. The proposed amendments to the CPPs would reduce the rural share of the county's future
23 population growth after 2008 from 15 percent to 10 percent. This would result in a 13,981
24 reduction to the 2025 rural population target. Under the proposed amendments, the share of
25 county population growth in rural areas would be limited to no more than 10 percent after
26 2008 – the proposed amendments do not intend to compensate for growth that has already
27 occurred during the years 2002 through 2008. Consequently, the revised rural 2002-2025
28 population growth target of 31,314 is based on estimated rural population growth between
29 2002 and 2008 of 10,029 (the difference between the 2002 total rural population estimate of
30 113,320 and the final 2008 rural population estimate of 123,349), plus 10 percent of
31 countywide population growth between 2008 (696,600) and 2025 (909,453), or 21,825. As a
32 result, the amended rural share of countywide population growth from 2002 to 2025 shown
33 in Exhibit 1 does not match precisely the proposed 10 percent limit since it includes rural
34 population growth that exceeded 10 percent during the period between 2002 and 2008.
- 35 C. The proposed amendments provide an increased share of county growth going into urban
36 areas where adequate public facilities and infrastructure are in place to accommodate growth.
- 37 D. The proposed amendments require corresponding amendments to the GPP Appendix D
38 population growth targets, as proposed in GPP 17.
- 39 E. The proposed amendments would limit future rural growth to no more than 10 percent, not
40 just change the current 2025 growth targets. Therefore, future planning cycles must
41 accommodate at least 90 percent of the growth in urban areas. Accordingly, the proposed
42 amendments would amend CPP UG-3 to establish the minimum 90 percent and maximum 10
43 percent growth shares for urban versus rural areas that will guide future growth allocation
44 processes.
- 45 F. Reduction of the countywide population target for Snohomish County for the year 2025 by
46 an amount commensurate with the 2025 rural population allocation reduction of 13,981,

1 combined with the elimination of the 15,000 FCC population reserve, brings the county's
2 2025 total population target down from 938,434 to 909,453, which is closer to the 2007 OFM
3 medium ("most likely") population projection for Snohomish County of 898,715 for the year
4 2025.

5 G. The proposal is consistent with OFM's most recent population projection for Snohomish
6 County which indicated a 2025 population range from a low of 769,525 to a high of
7 1,027,905.

8 H. Reduction of the countywide population target for Snohomish County for the year 2025 by
9 an amount commensurate with the 2025 rural population allocation reduction of 13,981,
10 combined with the elimination of the 15,000 FCC population reserve, brings the county's
11 2025 total population target down from 938,434 to 909,453, which is consistent with the
12 PSRC's Vision 2040 population allocation released in 2008 to Snohomish County.

13 I. The proposal is consistent with the PSRC's Vision 2040 rural population growth share for
14 Snohomish County of 10 percent, although the County is not at this time required to adopt
15 new population growth targets.

16 J. The county council considered the recommendation of the SCT Steering Committee to
17 reduce the rural share of the county's future population growth after 2008 to 10 percent in
18 Appendix B of the CPPs.

19 K. The revisions to Appendix B, Table 1, of the CPPs, shown in Exhibit 1 of this ordinance,
20 accomplish the reduction in the rural share of the county's future population growth after
21 2008 to 10 percent as recommended by the SCT Steering Committee.

22 L. Amendments to the population growth targets to reduce the rural share of the county's future
23 population growth after 2008 to 10 percent were analyzed in Addendum No. 13 to the Final
24 Environment Impact Statement (FEIS) for the Snohomish County GMACP 10-Year Update,
25 released on February 9, 2009. The information in this Addendum adds to the analysis of
26 previously identified significant impacts of the alternatives in the county's GMA
27 Comprehensive Plan 10-Year Update EIS dated May 5, 2004 (Draft EIS), and December 13,
28 2005 (Final EIS), but does not substantially change the analysis. The county has already
29 considered in these EIS documents the impacts of the GPP 17 docket proposal described in
30 Addendum No. 13, such impacts being identical to those for these proposed CPP
31 amendments. No new impacts beyond those identified in the original EIS are expected to
32 occur due to the proposal.

33
34 **Section 2.** The county council makes the following conclusions:
35

36 A. The proposed amendments would reduce the rural share of the county's future population
37 growth after 2008 from 15 percent to 10 percent. This would result in a 13,981 reduction to
38 the 2025 rural population target. The proposed amendments provide an increased share of
39 county growth going into urban areas where adequate public facilities and infrastructure are
40 in place to accommodate growth.

41 B. The proposed amendments would increase consistency between the CPPs and the PSRC's
42 Vision 2040 Regional Growth Strategy.

1 C. The proposed amendments are consistent with the projected population growth for the
2 succeeding 20-year period, consistent with the forecasts promulgated by the OFM, as
3 required by RCW 36.70A.110(2).

4 D. SEPA requirements with respect to this non-project action have been satisfied through the
5 publication of an addendum to the Ten-Year Update.

6 E. The amendments satisfy the procedural and substantive requirements of and are consistent
7 with the GMA.

8 F. The proposal has been broadly disseminated and opportunities have been provided for
9 written comments and public hearing after effective notice.

10
11 **Section 3.** The county council bases its findings and conclusions on the entire record of the
12 county council, including all testimony and exhibits. Any finding, which should be deemed a
13 conclusion, and any conclusion which should be deemed a finding, is hereby adopted as such.

14
15 **Section 4.** Based on the foregoing findings and conclusions, Section 1 of Ordinance 93-004,
16 adopted February 4, 1993, and last amended by Amended Ordinance No. 08-054 on June 3,
17 2008, is amended by amending Table 1 of Appendix B, which is contained in the document
18 entitled "Countywide Planning Policies for Snohomish County," dated February 4, 1993, as
19 depicted in Exhibit 1 to this ordinance attached hereto and incorporated by reference herein as if
20 set forth in full.

21
22 **Section 5.** Based on the foregoing findings and conclusions, Section 1 of Ordinance 93-004,
23 adopted February 4, 1993, and last amended by Amended Ordinance No. 08-054 on June 3,
24 2008, is amended by amending Countywide Planning Policy UG-3, which is contained in the
25 document entitled "Countywide Planning Policies for Snohomish County," dated February 4,
26 1993, as follows:

27
28 UG-3 Ensure the final population allocation for UGAs reverses the pre-GMA trend of
29 an increasing share of the county's new population locating in rural areas, by
30 assigning at least ninety percent of the county's future population growth after
31 2008 to urban areas.


32
33 **Section 6.** The county council directs the code reviser to update SCC 30.10.050 pursuant to the
34 authority in SCC 1.02.020(3) upon adoption of this ordinance.

35
36 **Section 7.** Severability and savings. If any section, sentence, clause or phrase of this ordinance
37 shall be held to be invalid by the Growth Management Hearings Board, or invalid or
38 unconstitutional a court of competent jurisdiction, such invalidity or unconstitutionality shall not
39 affect the validity or constitutionality of any other section, sentence, clause or phrase of this
40 ordinance. Provided, however, that if any section, sentence, clause or phrase of this ordinance is
41 held to be invalid by the Board or court of competent jurisdiction, then the section, sentence,
42 clause or phrase in effect prior to the effective date of this ordinance shall be in full force and
43

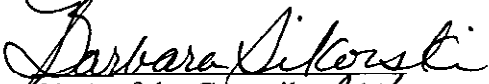
1 effect for that individual section, sentence, clause or phrase as if this ordinance had never been
2 adopted.

3
4
5 PASSED this 12th day of August, 2009.

6
7 SNOHOMISH COUNTY COUNCIL
8 Snohomish County, Washington

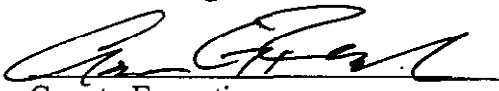
9
10 
11 Chairperson

12
13 ATTEST:

14 
15 Clerk of the Council, *Asst.*

- 16
17
18 APPROVED
19 EMERGENCY
20 VETOED

21 DATE: Aug. 31, 2009

22
23
24 
25 for County Executive

26
27 ATTEST:

28 

29
30 **AARON REARDON**
County Executive

31 Approved as to form only:

32
33 _____
34 Deputy Prosecuting Attorney
35
36

D.4

1
2
3

Exhibit 1 to Amended Ordinance No. 09-061
Countywide Planning Policies – Appendix B, Table 1 Amendments

APPENDIX B, Table 1 - ((Reconciled)) 2025 Population Growth Targets for Cities, UGAs and the Rural/Resource Area Recommended by the SCT Planning Advisory Committee ((April-13, 2006)) and SCT Steering Committee ((May-24, 2006), as Modified), and Adopted by the Snohomish County Council ((on December-20, 2006)).				
Area	2002 Estimated Population	Reconciled 2025 Population Targets	2002 - 2025 Population Growth	
			Amount	Pct of Total County Growth
Non-S.W. County UGA	134,101	220,794	92,693	((29.6%)) 32.9%
Arlington UGA	13,920	27,000	13,080	((4.2%)) 4.5%
Arlington City	13,280	18,150	4,870	((1.6%)) 1.7%
Unincorporated	640	8,850	8,210	((2.6%)) 2.9%
Darrington UGA	1,488	2,125	657	0.2%
Darrington Town	1,335	1,910	575	0.2%
Unincorporated	133	215	82	0.0%
Gold Bar UGA	2,817	3,500	683	0.2%
Gold Bar City	2,055	2,497	442	((0.1%)) 0.2%
Unincorporated	762	1,003	241	0.1%
Granite Falls UGA	2,909	6,970	4,061	((1.3%)) 1.4%
Granite Falls City	2,760	4,770	2,010	((0.6%)) 0.7%
Unincorporated	149	2,200	2,051	0.7%
Index UGA (Incorporated)	100	190	30	0.0%
Lake Stevens UGA	26,828	46,125	19,297	((6.2%)) 6.9%
Lake Stevens City	8,640	8,360	1,720	0.6%
Unincorporated	20,188	37,765	17,577	((5.7%)) 6.2%
Maitby UGA (unincorporated)	NA	NA	NA	NA
Marysville UGA	50,828	79,800	28,972	((8.3%)) 10.3%
Marysville City	27,580	36,737	9,157	((2.0%)) 3.3%
Unincorporated	23,248	43,063	19,815	((6.4%)) 7.0%
Monroe UGA	16,240	26,590	10,350	((3.3%)) 3.7%
Monroe City	14,870	20,540	5,870	((1.9%)) 2.1%
Unincorporated	1,570	6,050	4,480	((1.4%)) 1.6%
Snohomish UGA	10,194	14,535	4,341	((1.4%)) 1.5%
Snohomish City	8,575	9,981	1,406	0.5%
Unincorporated	1,619	4,554	2,935	((0.8%)) 1.0%
Stanwood UGA	4,479	8,840	4,361	((1.4%)) 1.5%
Stanwood City	4,085	5,650	1,565	((0.5%)) 0.6%
Unincorporated	394	3,190	2,796	((0.9%)) 1.0%
Sultan UGA	4,258	11,119	6,861	((2.3%)) 2.4%
Sultan City	3,910	8,190	4,280	((1.4%)) 1.5%
Unincorporated	348	2,929	2,581	((0.8%)) 0.9%
S.W. County UGA	380,579	533,125	152,546	((40.1%)) 54.2%
Incorporated S.W.	242,490	303,227	60,737	((19.6%)) 21.6%
Bothell City (part)	14,490	22,000	7,510	((2.4%)) 2.7%
Brier City	8,445	7,790	1,345	((0.4%)) 0.5%
Edmonds City	39,460	44,880	5,420	((1.7%)) 1.9%
Everett City	96,070	123,060	26,990	((8.7%)) 9.6%
Lynnwood City	33,990	43,762	9,792	((3.2%)) 3.5%
Mill Creek City	12,055	16,089	4,034	((1.3%)) 1.4%
Mtsaka Terrace City	20,470	22,458	1,988	((0.6%)) 0.7%
Mukilteo City	18,520	22,000	3,480	((1.1%)) 1.2%
Woodway Town	890	1,170	180	0.1%
Unincorporated S.W.	138,089	229,898	91,809	((29.6%)) 32.6%
UGA Total	514,680	759,819	245,239	((78.0%)) 87.1%
City Total	327,540	420,202	92,662	((28.9%)) 32.9%
Unincorporated UGA Total	187,140	339,717	152,577	((49.1%)) 54.2%
FCC Population Reserve*	NA	15,000	15,000	((4.8%)) 5.3%
TDR Population Reserve	NA	4,900	4,900	((1.6%)) 1.7%
Potential UGA total	514,680	764,819	250,139	((85.4%)) 88.9%
Non-UGA Total * (Rural Unincorporated)	113,320	((168,616)) 144,634	((46,266)) 31,314	((14.6%)) 11.1%
County Total	628,000	((838,434)) 809,453	((210,434)) 281,453	100.0%

FCC = Fully Contained Community; TDR = Transfer of Development Rights; NA = Not applicable.
 * - The portion of the 2025 countywide population projection reserved for potential FCCs - The portion of the population reserve associated with an approved FCC becomes part of the urban growth allocation (RCW 36.70A.260(2)).
 * - Rural 2002-2025 population growth is based on estimated rural population growth since 2002, plus 10% of countywide population growth after 2008.

AMENDED ORDINANCE NO. 09-061
RELATING TO THE GROWTH MANAGEMENT ACT, AMENDING APPENDIX B
OF THE COUNTYWIDE PLANNING POLICIES FOR SNOHOMISH COUNTY
TO REFLECT A RURAL POPULATION GROWTH TARGET REDUCTION - 7