

SNOHOMISH COUNTY COUNCIL SNOHOMISH COUNTY, WASHINGTON

AMENDED ORDINANCE NO. 05-072

AMENDING THE 2001 COMPREHENSIVE PARK AND RECREATION PLAN FOR SNOHOMISH COUNTY AS PART OF THE SNOHOMISH COUNTY TEN-YEAR GROWTH MANAGEMENT ACT COMPREHENSIVE PLAN UPDATE

WHEREAS, on December 19, 2001, the county council passed Ordinance 01-108 adopting the 2001 Comprehensive Park and Recreation Plan for Snohomish County (Parks Plan) as part of the General Policy Plan (GPP), an element of the County's Growth Management Act Comprehensive Plan (GMACP); and

WHEREAS, the 2001 Parks Plan was developed utilizing an intensive input process which included: public meetings throughout the county, meetings with representatives and park boards of Snohomish County cities, meetings with representatives of Snohomish County school districts, reports to the Snohomish County Tomorrow Steering Committee, and a widely distributed random citizen survey, as well as public hearings before the planning commission and county council; and

WHEREAS, consistent with RCW 36.70A.070(8), the 2001 Parks Plan analyzes countywide park needs by evaluating 2012 population projections and current park inventory and established goals for park establishment; and

WHEREAS, RCW 36.70A.130(3) requires the county to update its GMA Comprehensive Plan every ten years to ensure that it is capable of accommodating projected population growth for the succeeding 20-year period; and

WHEREAS, beginning in the spring of 2003 the county provided general notice that it was undertaking the 10-year comprehensive plan update through the widely disseminated *Focus on Tomorrow Newsletter*, updates to the county websites, and a series of public forums and open houses; and

WHEREAS, on May 24 and 26, and June 1 and 2, 2005, the Snohomish County Planning Commission and the Snohomish County Council held joint public hearings to receive public testimony concerning the amendments proposed for adoption as part of the 10-year update; and

WHEREAS, on June 7, 9, 14, 16 and 21, 2005, the Snohomish County Planning Commission deliberated on PDS' recommended package of amendments to the GMACP and development regulations at an advertised public hearing; and

WHEREAS, at the conclusion of the public hearing the planning commission voted to recommend adoption of the proposed package of amendments, with certain modifications as enumerated in its recommendation letter of July 26, 2005; and

WHEREAS, the county council held public hearings on October 3, 4, 5, and 6, 2005 to consider the entire record, including the planning commission's recommendations on the full package of comprehensive plan amendments, and to hear public testimony on this Ordinance No. 05-072;

WHEREAS, the county council deliberated on the planning commission recommendations, executive alternatives, and public testimony on October 10, 11, 12, 17, 18, 19, 20 and 31, 2005 and November 3 and 9, 2005 and December 14, 19 and 21, 2005.

NOW, THEREFORE, BE IT ORDAINED:

Section 1. The county council adopts the foregoing recitals as findings and incorporates them herein as if set forth in full.

Section 2. The county council makes the following additional findings:

- A The 10-year update to the county's GMA Comprehensive Plan required by RCW 36.70A.130 includes amendments to the GPP reflecting updated population targets through 2025 based on countywide estimates provided by the State of Washington Office of Financial Management and preliminary allocations made by the county pursuant to the Snohomish County Countywide Planning Policies.
- B. An update of the entire 2001 Parks Plan will not occur as part of the 10-year update to the GMA Comprehensive Plan, but instead is scheduled to begin in 2005 and will involve an extensive pubic input process, an inventory of county park facilities, and the establishment goals for park development based upon updated population targets and inventory. The amendments adopted by this ordinance summarize the procedure to be used for the 2005 park plan update.
- C. Prior to the Parks Plan update beginning in 2005, it is necessary to amend the current 2001 version of the plan as part of the 10-year update in order to ensure consistency with the updated GPP population targets adopted as part of the 10-year update. The amendment does not substantively change the content of the current plan.

D. This ordinance is adopted as part of the ten-year comprehensive plan update required by the GMA. Environmental review for the ten-year update to the county's GMA Comprehensive Plan, which includes the Draft Environmental Impact Statement (DEIS) issued on May 5, 2004 and the Final Environmental Impact Statement (FEIS) issued on December 13, 2005, covered the impacts of the amendment adopted by this ordinance.

Section 3. The county council makes the following conclusions:

- A. As required by RCW 36.70A.070, the amendments adopted by this ordinance ensure that the 2001 Parks Plan is consistent with the updated GPP population targets adopted as part of the 10-year update. The amendment inserts the updated population targets into 2001 Parks Plan, but makes no other substantive changes.
- B. The 2001 Parks Plan, as amended by this ordinance, advances the goals of the GMA and the county's GMA Comprehensive Plan by:
 - 1. Encouraging the retention of open space and the development of parks and recreational opportunities; and
 - 2. Helping to ensure that public facilities and services necessary to support development are adequate; and
 - 3. Providing guidance for the planning, financing, and development of successful parks and recreation projects.
- C. There has been early and continuous public participation in the review of the proposed amendments, consistent with the requirements of the GMA and chapter 30.73 SCC.
- D. The public hearings and related public notices before the planning commission and county council satisfy the requirements of the GMA, chapter 30.73 SCC, and the Snohomish County Charter.
- E. The DEIS, FEIS, and associated public process satisfy the requirements of the State Environmental Policy Act, chapter 43.21C RCW, with respect to the amendments adopted by this ordinance.
- F. The amendments adopted by this ordinance are within the range of alternatives analyzed in the DEIS and the scope of additional analysis contained in the FEIS and related environmental documents issued for the 10-year update to the county's GMA Comprehensive Plan.

G. This ordinance is adopted pursuant to the GMA, codified at chapter 36.70A RCW, the Snohomish County Charter, and the Washington State Constitution, art. XI, sec. 11.

Section 4. The county council bases its findings and conclusions on the entire record of the planning commission and the county council, including all testimony and exhibits related to this ordinance. Any finding, which should be deemed a conclusion, and any conclusion which should be deemed a finding, is hereby adopted as such.

Section 5. Based on the foregoing findings and conclusions, the 2001 Comprehensive Park and Recreation Plan for Snohomish County, adopted as a supplement to the GPP by Ordinance No. 01-108 on December 19, 2001, is amended as indicated in "Text Amendments to the 2001 Comprehensive Park and Recreation Plan for Snohomish County," which is attached hereto as Exhibit A and incorporated herein by reference as if set forth in full.

Section 6. Effective Date. The provisions of this ordinance shall take effect on February 1, 2006.

PASSED THIS 2 day of Dec , 2005.

SNOHOMISH COUNTY COUNCIL Snohomish County, Washington

ATTEST:

Council Vice-Chair

Asst. Clerk of the Council

(APPROVED () EMERGENCY () VETOED

County Executive

DATE

APPROVED AS TO FORM

Deputy Prosecuting Attorney

Attest That D. 20

Exhibit A

To Ordinance 05-<u>07</u>2

Text Amendments to

The 2001 Comprehensive Park and Recreation Plan for Snohomish County

The text appearing at pages I- 1 and I- 2, in Chapter 1 ("Introduction") of the 2001 Comprehensive Park and Recreation Plan for Snohomish County, as adopted by Ordinance No. 01-108 on December 19, 2001, is amended to read:

Parks Mission Statement:

Provide safe, enjoyable, attractive parks with diverse programs and responsive services which enhance our quality of life and preserve the natural and recreational resources of Snohomish County.

Purpose of the Plan

The Snohomish County Department of Parks and Recreation is proud to present the 2001 Comprehensive Park and Recreation Plan for Snohomish County. The Plan provides the policy basis for property acquisition, park development, capital improvement planning and programs for the next six to twelve years. The demand analysis and action plan that are described in the plan are based on the 2012 population projection provided through the State of Washington Office of Management and Budget. The Plan will be updated in six years 2007 due to park grant funding eligibility criteria required by the State of Washington Interagency Committee for Outdoor Recreation (IAC). At the time of this update, the 2025 population projection and Snohomish County's 10 Year Update – Future Land Use Plan will be utilized to complete a new demand analysis and action plan. ((Background information, parks history, support documentation, property and facilities inventories, citizen and agency participation, demand analysis, maps and information on individual park properties and an action plan make up the totality of the document and will be described in detail in subsequent chapters.))

Background information, parks history, support documentation, property and facilities inventories, citizen and agency participation, demand analysis, maps and information on individual park properties and an action plan make up the totality of the document and will be described in detail in subsequent chapters. The Plan looks at each aspect of park acquisition, development, operation and maintenance/stewardship by:

- evaluating opportunities for the wide variety of active and passive recreational development;
- anticipating the need for new park acquisition and development with an emphasis on apparent geographic inequities and the fast growing areas of the County;
- responding to citizen input by identifying park acquisition and development priorities and recommending the development of existing park properties;
- defining Park's role as steward of sensitive habitat areas;
- describing Park's participation in Snohomish County's response to the requirements and
 opportunities generated by the listing of Chinook Salmon and Bull Trout as threatened
 species under the federal Endangered Species Act;

- encouraging partnerships with Snohomish County cities, school districts and nonprofit organizations to assist with property acquisition, park development and park maintenance and operation opportunities;
- recommending that one or more categories of parks be designated "necessary for development" under the Washington State Growth Management Act (GMA) in order to ensure reassessment of the comprehensive plan pursuant to the requirements of the Capital Facilities Plan, in the event that minimum Levels of Service standards cannot be met due to a funding shortfall;
- providing the policy basis for park capital improvement planning, including changes in financing strategies for capital facilities planning; and
- conforming with State of Washington requirements to ensure eligibility for funds administered by the Interagency Committee for Outdoor Recreation.

The 2001 Comprehensive Park and Recreation Plan for Snohomish County will provide, for the first time, a map of each individual park property. Included with each map will be a description of the park, unique park features, history associated with the property, and future plans. Snohomish County Parks operates and/or maintains over 9,000 acres of property. Citizens will have the opportunity to review the entire park system and take advantage of outdoor recreation options offered to them by Snohomish County.

The text appearing beneath the heading "County Level of Service" at pages VI- 1 and VI- 2, in Chapter 6 ("Serving Growing Communities") of the 2001 Comprehensive Park and Recreation Plan for Snohomish County, as adopted by Ordinance No. 01-108 on December 19, 2001, is amended to read:

County Level of Service

Snohomish County currently has a number of developed and undeveloped park properties in its inventory that provide (or have the potential to provide) community-scale facilities. These are categorized as Combination and Community-scale parks. (See Chapter 4 for the list of properties by designation.) There are currently 24 Combination and Community parks located throughout Snohomish County. This represents approximately 1 park for every 13,000 residents in unincorporated Snohomish County, based upon 2000 population values. ((This includes population estimates for unincorporated urban-growth areas and rural unincorporated areas totaling 312,914.))

Two important factors in evaluating level of service are the ((eurrent)) 2000 and projected ((2012)) 2025 population concentrations and the geographic distribution of both city and county park lands. The level of service in 2000 was one park for every 13,000 residents. During the next Parks Plan update, the 2025 population projection will be evaluated along with existing park facilities. This evaluation will lead to the establishment of goals, intended to maintain the level of service, while placing parks where needed to service the new population.

Population

Appendix D contains three maps, which show ((the existing)) 2000 population, projected 2012 population, and the difference by geographic location. These maps are useful in determining the service areas of existing parks, as well as projecting areas of future need based upon population. The service area for each individual park varies, depending upon its location and can be significantly constrained by both topography and transportation access. The service area for Logan County Park, for example, is defined on the north by the intersection of Interstate 405 and Interstate 5. The undeveloped park property currently known as Martha Lake Airport is well located for future community park development. It, however, is not likely to serve residents east of I-5, due to the difficulty in traveling east-west during peak commuting hours (which often corresponds to athletic team practice times.) Because practice and game fields for a variety of active sports are a key component of community parks, they must be well located to serve the families that need them.

Current population estimates for 2025 project that 197,417 more residents will be living in unincorporated Snohomish County than were present in 2002. Of these new residents, approximately 143,622 individuals would be located in unincorporated UGA areas, while 53,795 will be located in rural Snohomish County. In order to meet the target community park level of service of 1 park per 15,000 individuals, the equivalent of 13 additional community/combination park sites will be needed. ((Given-current population estimates, 84,730 new residents will be living in unincorporated Snohomish County in the next 12 years. (66,761 will locate within existing urban growth areas, while 17,969 are expected in the rural unincorporated portions of Snohomish County.) In order to meet the community park needs for new residents at the existing level of service, the equivalent of 7 additional community/combination park sites will be

needed.)) The targeted size for a community park is approximately 20 acres. However, in areas where the availability of large parcels is limited community parks may be provided with equivalent acreage in two or more smaller parcels.